

Oral Hearing

Day 71 – Wednesday, 15th November 2023

Being heard before: Ms Christine Smith KC (Chair)

Dr Sonia Swart (Panel Member)

Mr Damian Hanbury (Assessor)

Held at: Bradford Court, Belfast

Gwen Malone Stenography Services certify the following to be a verbatim transcript of their stenographic notes in the abovenamed action.

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Τ			CHAIR: Good morning, everyone. Mr. Wolfe.	
2			MR. WOLFE KC: Good morning, Panel. Your witness this	
3			morning is Dr. John Simpson. I quite forget whether he	
4			wishes to affirm or take the oath.	
5				09:59
6			JOHN SIMPSON, HAVING BEEN AFFIRMED, WAS EXAMINED BY	
7			MR. WOLFE KC AS FOLLOWS:	
8				
9	1	Q.	MR. WOLFE KC: Good morning, Dr. Simpson.	
10		Α.	Good morning.	09:59
11	2	Q.	My first task is to take you to the three statements	
12			that you prepared for the Inquiry to date and to have	
13			you adopt them, if you wish, as part of your evidence	
14			to the Inquiry. So, starting with your primary	
15			Section 21 response which we received last year. It's	09:59
16			WIT-25695, and you'll recognise that.	
17		Α.	Yes.	
18	3	Q.	It is your primary response to the Inquiry. You put a	
19			little note on it to indicate that you've amended it	
20			and I'll bring you to those amendments shortly.	10:00
21				
22			If we go to the last page of this. It is 25732,	
23			WIT-25732. That's your signature, is it, Dr. Simpson?	
24		Α.	Yes, that is.	
25	4	Q.	The question, which I will repeat against all three of	10:00
26			your statements is do you wish to adopt this statement	
27			as part of your evidence to the Inquiry?	
28		Α.	I do, yes. Thank you.	
29	5	Q.	Then the second or the addendum to this is	

1			WIT-103283. I think it primarily deals with the	
2			monopolar and bipolar resection issue which emerged for	
3			the Inquiry after your primary statement?	
4		Α.	Yes.	
5	6	Q.	Going to the last page of that, 103290, you see it is	10:01
6			signed off on 27 October last, and that's your	
7			signature?	
8		Α.	Yes.	
9	7	Q.	Again, do you wish to adopt that as part of your	
10			evidence to the Inquiry?	10:01
11		Α.	I do, yes.	
12	8	Q.	Thank you.	
13				
14			Then, finally, a very recent further addendum received	
15			on 9th November from you, WIT-105748. It deals with	10:01
16			a number of typographical errors and focuses	
17			substantively on an issue to do with actioning results	
18			of investigations, an issue that arose in 2011. You	
19			had some input or knowledge on that and you wish to	
20			clarify points about that. We'll look at that in the	10:02
21			course of your evidence this morning.	
22				
23			Just going to the last page of this, WIT-105751, as I	
24			say received from you 9th November. Again, do you wish	
25			to adopt that statement as part of your evidence?	10:02
26		Α.	I do, yes.	
27	9	Q.	Dr. Simpson, you were the Medical Director for the	
28			Southern Trust between August 2011 and July 2015; isn't	
29			that right?	

1 A. Yes.

2 That's primarily the reason why we have asked you along 10 Q. 3 to give evidence. I will wish to explore with you the state of clinical and professional governance at the 4 5 point at which you took up that post and how you 10:03 developed it. The Panel may consider that this is 6 7 a fairly significant period, having regards to the 8 issues that it is examining. We'll want to explore with you this morning your ambition or goals for 9 governance, what governance initiatives you oversaw, 10 10.03 11 and with what success. Finally, we'll look at some of 12 the specific issues that relate to urology and their 13 association with Mr. O'Brien.

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If we could have up on the screen, please, WIT-25704. 10:03

This is the section of your statement where you set out your various roles, qualifications, and occupational history. You are a psychiatrist by profession?

19 A. Yes.

20 11 Q. You took up a consultancy in psychiatry in what was
21 the -- I think it was -- was it the Newry and Mourne
22 Trust in 1992?

A. It was actually the old area mental health unit which
then the Trusts, the 17 Trusts were then shortly after
that. My contract was transferred to the new Newry and 10:04
Mourne Trust.

27 12 Q. So just scroll down. There's the answer. So you were 28 a psychiatrist -- a consultant psychiatrist during that 29 time.

1				
2			You made an entry into what might be called medical	
3			management or professional management at, I think,	
4			a relative early point in your career. You became	
5			a clinical director of Mental Health. Just scrolling	10:05
6			down, I think that was 1994?	
7		Α.	Yes.	
8	13	Q.	From there scrolling down I think in 2007	
9			Associate Medical Director. Then, as we know, 2011	
10			into the Medical Director's role.	10:05
11				
12			Help me with this: Your involvement in medical	
13			leadership posts from 1994, what was the interest in	
14			that; what drew you into that field? Obviously, it was	
15			supplementing or complementing your work as	10:06
16			a psychiatrist during many of those years?	
17		Α.	Yes, that's it, really. I could go back to the '80s	
18			when there was a massive change in psychiatry. The	
19			Royal College of Psychiatrists had a very definite move	
20			into multi-disciplinary work and a multi-disciplinary	10:06
21			leadership. So, training as a senior registrar in	
22			psychiatry, there would have been management training,	
23			leadership. That was for all psychiatrists. So it	
24			wasn't a big jump really to move into medical	
25			leadership, but the opportunity arose. There were four	10:06
26			clinical directors in Newry and Mourne - medicine,	
27			surgery, obstetrics & gynaecology, and psychiatry.	

I went for that post, interviewed and got the post.

It didn't make my job any more difficult. I probably 1 2 haven't known very much else apart from being a clinical director and a frontline psychiatrist 3 through my entire career. They do complement each 4 5 other. The delivery of psychiatric care is about 10:07 delivering in teams. The set-up in Newry and Mourne, 6 7 I thought, was a very healthy teamwork-type atmosphere that I was very comfortable with, coming from 8 psychiatry. And I found that the Newry and Mourne 9 approach, being a hospital, was quite a comfortable one 10:07 10 11 and a very forward-looking leadership from Paddy Loughran Medical Director, and Eric Bowyer, Chief 12 13 Executive. It was in addition to my full-time 14 psychiatry post but the two things merged, really. 15 I had a very good support from a senior manager at well 10:07 16 at that point. One of the things that we'll maybe touch upon as we go 17 14 Q. 18 on this morning is that a number of witnesses who have 19 held medical leadership roles in Surgery in the 20 Southern Trust, and I can think off the top of my head 10:08 of Mr. Mackle, Mr. Brown gave evidence yesterday, 21 22 Mr. Haynes, to name but a few who have given evidence to the Inquiry -- Mr. Weir as well -- they pointed to, 23 if you like, a strain or a pressure felt by them in 24 25 taking on a leadership or a management role alongside 10.08 a busy clinical practice in the sense that they weren't 26 27 as well supported, or didn't perhaps have enough time on their hands to adequately manage those roles. 28

That's not what you found in psychiatry?

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1 In the Newry and Mourne Trust for more than ten Α. years, there was a lot of support. It was a small 3 hospital and a community as well, and a very good manager that I work with. It was different because at that stage I was also the budget holder as well as the 10:09 Clinical Director for a team of about 60 people but it wasn't that difficult, I thought. However, when the new Trust formed in 2007, the original proposal was I should be a clinical director for Mental Health. I said no because I knew there was a massive job ahead 10.09 11 in terms of integrating the various parts of Mental Health across the new Trust area. So I said, yes, I'll do it but I want to be the Associate Medical Director and I want two Clinical Directors and I want a Band 5 14 15 secretary to support me, and I want the kind of, if you 10:09 16 like, partnership that I had had with the new Director of Mental Health that I had in Daisy Hill. Now, 17 18 I wasn't the budget holder, which was the new Director 19 of Mental Health, but we forged a partnership really.

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So I'm not sure if the other guys realised what was ahead of them. I had a rough idea that it would be pretty busy, and I was experienced in those matters. The other thing that I got was backfill. I did get an extra payment, but the extra sessions were passed to a staff grade, a very experienced staff grade, who then freed me up. Well, I actually argued for two full days a week; I got one and a half.

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29 15 Yes. Q.

A. So I was in a different -- coming from a different angle completely to the surgeons who were moving into this field de novo, really.

4 16 Q. Yes.

Then 2011, I suppose the big job, the Medical Director's role. How well did you feel in terms of experience and equipment to take on that role at that time? What were you bringing to the post and why did you want it?

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A. Well, I had four years working under Paddy who, in fact, previously had been like a mentor to me -- paddy Loughran, that is -- and sitting around the table with the other Associate Medical Director every quarter. I had a good idea what was ahead of me. I was quite interested because I thought there's a lot I could do to bring a multi-disciplinary approach to both the clinical world and the leadership world. Well, just looking for a new challenge really at the age of

Interestingly, and I think it should be on the record here, I had come from a position, as we all had in the health service, where there had been expansion. We had been given development monies to restructure St Luke's, 10:12 the old hospital, build a new one, investment in a community team. There was a dramatic change around 2011/'12 in terms of austerity, efficiency aims and so on. I didn't calculate on that having such a effect.

whatever I was; early 50s, whatever.

- So, I was doing the job with optimism as a medical director.
- 3 17 Q. We'll, in a few moments, come to look at some of the
 4 initiatives that you undertook as Medical Director.
 5 You stayed in the post for four years. Why did
 6 you leave it in 2015?
- 7 At the time I was able to take early retirement. Α. 8 Looking back I would call it early burnout, because after about a year of, you know, going back to family 9 and doing things, catching up, I noticed that I got my 10 10:13 11 enthusiasm back, so I must have lost it. that's what the health service does to people. 12 13 Particularly those were very, very good years but very 14 busy years; everything was stretched. I was trying to 15 push one way, the health service was being pulled, 10:13 16 maybe, in a different direction. It wasn't all 17 difficult but it was pretty exhausting.
- 18 18 Yes. You say early retirement or early burnout. You Q. 19 had maintained employment within the Public Health 20 Service in a number of governance roles. Just briefly 10:13 to tidy that up and finish where you are, if you just 21 22 scroll down we can see that I think you hold three roles. Let me see, are they there? If we go down. 23 24 Yes. The first is from 2015 to present, you're 25 employed at the Leadership Centre. You describe the 10.14 kind of work you engage in there, including in 26 27 association with Level 3 Serious Adverse Incidents. You have roles in MHPS investigations, and also you've 28 29 had a role in the Hyponatraemia Inquiry or

post-Hyponatraemia Inquiry work stream. You then
second had a role with the RQIA, including undertaking
site inspections. You describe that there. Then, just
over the page --

A. I would do less of those two jobs at the moment. I'm more of an adviser now in RQIA rather than inspections.

I haven't done any consultancy work probably for about two years, well, two years really, since becoming more involved in the Southern Trust again.

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10 19 Q. Yes. Your involvement in the Southern Trust, I think
11 it is described at the end. Yes. From 2020 you have
12 been chairing Serious Adverse Incidents reviews,
13 primarily in the Mental Health Directorate. So that's
14 your current lot.

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Let me bring you back to Medical Director. We have the job description for that role at WIT-25757. we scroll down, we can see that your key result areas are spread across a number of subdisciplines including governance, which is what we primarily want to focus on 10:16 But just to show the breadth of the job, we'll come back to some of these governance features. scrolling. Maybe just in the interests of time, I'll say them. You had responsibilities for service, medical education and training, research and 10.16 development, quality, financial and resource management, corporate management, HR, and management responsibilities. So, it was a wide package of duties that you held.

- A. Including infection control, which was again quite a big -- prevention of infection; IPC.
- 20 Q. You explain in your witness statement you had responsibility for 11 Associate Medical Directors and 20 Clinical Directors, give or take.

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- 7 Where were you based? Were you based in Daisy Hill or based in Craigavon?
- 9 A. Both. Mainly in Craigavon in the headquarters. So,
 10 the main corridor, Chief Executive opposite, HR 10:17
 11 Director next door.
- 12 You explain again in your statement -- this is 21 Q. 13 WIT-25706 -- that you reported to Mrs. McAlinden, who was the Chief Executive at that time. 14 If we go to WIT-25713, you explain that for the first two years, 15 16 you were required to have regular 1-to-1 meetings with the Chief Executive as an informal performance review. 17 18 These became less frequent thereafter. Why was that? Was that because they were unnecessary or was there 19 20 a difficulty there in the relationship? 21
 - A. There were strains but whether they were any more severe than the strains between any Medical Director or Chief Executive, I'm not sure. Having said that, her office is directly opposite mine so there's plenty of communication. The strains would be the obvious ones. The Chief Executive is obviously the chief accounting officer and has that responsibility to make sure we have break-even. My responsibility, I think, is more towards, if you like, patient safety, the doctors, the

GMC, and so there's that lively tension. So there were some lively debates at times, surely, yes. As the years, I think -- and I have to mention the austerity issue, it became more and more a preoccupation. The phrase that sticks in my mind most is "3% efficiency savings year on year". That obviously was mandated of the senior management team. I didn't agree with it.

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22 Q. I'm going to take you to that just in a moment and see how that debate worked out. But in terms of the support that you felt from above and in terms of the support that you had to do the job, you mention that you were supported by one Band 8 manager, Mrs. Brennan. How well supported did you feel in the role?

A. It started off very well. Anne Brennan had worked there for all of those years with Paddy Loughran, so that was really important. Another person, Stephen Wallace, likewise. So that continuity was very useful. It was a very small department and it was very tight, but we were a good team and well organised.

what I didn't realise and what I look back on now and see is that from the professional point of view, I'm the only doctor at the senior management team and I'm the only doctor on the Trust Board. There were times I would have thought not so much supported, I would have liked actually more challenge, questions.

Sometimes I would give an opinion to Trust Board and I would be hoping that someone would push me and ask me

questions and get me to think, you know.

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Another weakness, I think, looking back on the structure in terms of support was that from a professional point of view, the Director of Nursing, Francis Rice, was also the Director of Mental Health 10:21 and learning Disability which in itself is a full-time The Director of Professional Social Work was also the Director of CYP, Children and Young Person's Directorate. At that senior management table, although they are the professional heads, their preoccupation is 10:22 with the operational delivery and, increasingly, with efficiency savings and so on and so forth, and performance targets. That dominates the structure. Looking back, I think other Trusts were probably the same, but looking back I think that was a weakness. 10:22 where I'm making arguments, counter-arguments, as always, against the stringencies that we were under, those two people, who would be very sympathetic obviously, and very professional, but their main preoccupation is to go with the flow and maintain 10:22 financial, if you like, balancing the books and also pushing through on performance targets.

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It became increasingly problematic, I think, as the years went by. I could see the point from the Chief Executive and so on, the Southern Trust was held up as an example of, you know, financial regularity and so on and so forth. But it became quite intense in 2014 because more was being asked of a Trust that was

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1			already very lean. I could understand the pressure on	
2			the senior management team, the Chief Executive.	
3	23	Q.	You mentioned just a moment or two ago, I think it was	
4			in the context of a review of director	
5			responsibilities, that you thought it appropriate to	10:23
6			suggest that your responsibility for infection	
7			prevention and control should sit elsewhere. You set	
8			this out in your statement at WIT-25726,	
9			paragraph 57.2.	
10		Α.	That's a different one, I think.	10:24
11	24	Q.	I should bring you to WIT-25701, sorry.	
12		Α.	Yes.	
13	25	Q.	Your purpose in suggesting that was to free up more	
14			time for clinical governance, generally. That	
15			suggestion was received sympathetically but was	10:24
16			refused. We can see Mrs. McAlinden dealing with that	
17			in response to you at TRU-250689.	
18				
19			Just while we're waiting on that, if we scroll down.	
20			Mrs. McAlinden really sets out her view that it's not a	10:25
21			straightforward matter of shifting responsibilities.	
22			In raising this point in your statement, is the	
23			significance of it that you felt that the focus of your	
24			role should be on clinical governance, professional	
25			governance and Patient Safety in getting the structures	10:26
26			and the systems around that right, and that this area	
27			of infection control, while important, was an	
28			unnecessary distraction for you? Is that the point	
29			you're making?	

It was a big distraction. There was a Pseudomonas Α. issue with neonatal deaths. There was a C-Diff There was a problem with infections -- sorry, IV line sites. There was loads of activity. mentioned in the dispatches the issue with indwelling catheters and so on. It was a big area. I think the problem I had was that prior to my arrival, the responsibility for governance, I think, had been pushed down into the frontline, shall we say. I thought after a year or two it had become actually submerged, because 10:26 it sounded like a good idea at the time. It became the responsibility of the Chief Executive working with an Assistant Director For Clinical Governance and I was side on to that, which was okay for a while. the AD for Clinical Governance was in the office next door to me. But I felt that as time went by, clinical governance was being submerged and not surprisingly because of the emphasis on productivity, performance, and so on and so forth.

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what was also happening was I would be getting phone calls from the Board saying what about this SAI, John; what about that SAI, and I would say I haven't been consulted yet about those, because I would only be consulted about an SAI review when things weren't So, I didn't have that overview working very well. although what I did do was kind of insert myself into So there was a meeting every month of the Clinical Governance Coordinators from the four different parts

			of the trust and I would join that, with bebore Burns	
2			who was the AD.	
3	26	Q.	Let's look at that issue you've raised and just try to	
4			understand it structurally within the Trust.	
5				10:2
6			If I could bring up on the screen, please, from your	
7			statement, WIT-25730. At paragraph 71.1 you're saying	
8			you're concerned that as far as you were aware:	
9				
10			"I was the only Medical Director of a Trust in Northern	10:2
11			Ireland who was not also the Director of Clinical	
12			Governance, therefore I did not have an overall view of	
13			Patient Safety and did not have the resource at my	
14			disposal to improve and develop clinical governance.	
15			Matters of concern would be escalated to me by the	10:2
16			Assistant Director for Clinical Governance on an ad hoc	
17			basis."	
18				
19			Just help us better understand that. The	
20			responsibility for clinical governance, did it rest	10:2
21			with the Chief Executive?	
22		Α.	In name, but in practice it rested with me, you know,	
23			and that was how it worked out. It might have been	
24			a good idea at the start to sort of divulge and divest	
25			clinical governance down into the frontline but, from	10:2
26			my perspective, I think I lost something from that and	
27			it took me a while to figure all of that out. In my	
28			job description it says I'm responsible for clinical	
29			governance as part of the senior management team, which	

could have been fine, as I said, but there was 1 2 weaknesses in the structure outside of clinical I felt a little bit disenfranchised, if 3 governance. you like; responsibility without power. 4 5 6 But also, from a positive point of view, I wanted to 7 reform -- and we'll come to that -- mortality, 8 morbidity meetings into a Patient Safety system. I also wanted the resource, which a big thing in Health 9 Care Trusts, the budget. I didn't have the budget for 10 clinical governance. I couldn't say let's move here, 11

bargaining, if you like, chipping in saying could we do this, and relying very heavily on powers of persuasion, 10:30 and so on and so forth. No one really disagreed with

let's move there, I want more to do this and so on.

I was always -- it was okay at first. I was always

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me but anything I would say, the managers would say,

well, yes, John, but what about these waiting list targets? The doctors would say yes but I've got to,

you know, keep up the performance, there's so many

21 clinics to be done and so on and so forth.

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So the ideas that I would have had weren't strange and weren't -- I didn't think so any way. I mean, I distributed a paper one time from the King's Fund called Distributive Leadership to try to explain to people where I was coming from. I didn't think that

I was really coming from left field but I think my perception was that they thought I was. I think the

1 structure that was there didn't stop me but it did slow 2 me down, I think, and make things more difficult. Let's just pull this back to your job description again 3 27 Q. and maybe help to enhance our understanding of what you 4 5 just said. WIT-25758. Scrolling back a little bit. 10:31 6 This is the governance heading in some of the things 7 we'll look at this morning, Professional Leadership and 8 Guidance to Support the AMDs, CDs, and the Clinicians. we'll look at how you tried to exercise that role in 9 10 a moment. 10:32 11 12 Scrolling down to number 3, we'll just take a snapshot 13 of some of these. I think this is the point you just 14 made to the Panel, that you're a member of a senior

of some of these. I think this is the point you just made to the Panel, that you're a member of a senior management team and you have corporate responsibility as opposed to specific or individual responsibility for ensuring a specific system of integrated governance within the Trust. It goes on, a further snapshot, picking up at number 4 your responsibilities as a responsible officer are set out. We'll look at how you dealt with that.

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But just going back to number 3 for a moment. In terms of the set-up around governance that you think -- judged by your answer -- was a regrettable or retrograde set-up or framework, you talk about budget and having to try to persuade people that your course was a sensible one and it should be funded; were there communication issues as well? You know, were you

getting to hear about serious incidents that were perhaps happening around the hospital? How did you get to know about those? Was the system receptive to you being adequately informed?

I was dependent on being informed. I wouldn't have had 10:34 Α. the information to, if you like, know what questions to ask. As I mentioned earlier, I think a DRO person from the Board would say, you know, about a particular SAI, how's that going, what's the delays, and I wouldn't know about it. I was consulted where they -- that 10:34 would have been the Assistant Director and the Clinical Governance Coordinators -- if they thought they had a difficulty with an SAI review, but I had no regular oversight of it.

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You know, thinking back -- I don't want to blame austerity for everything but this system might have worked well had there been not such a pressure to deliver targets. I think I could have been -- I can't say more persuasive, but my persuasions might have been 10:35 more successful in allowing me to develop what I wanted to develop had it not been for that. You know, even getting the budget and being the responsible officer and set up a new appraisal system, enhanced appraisal, you know, I had to argue for the money for that, something like £150,000 out of a budget of 500 million. That's how tight things were. That's the stress. Ιt was achieved but everything was pressured and contingent upon financial break-even.

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Т	28	Q.	Let me bring you to, I suppose, one vignette to	
2			illustrate the financial culture, what you refer to in	
3			your statement as the prevailing culture at that time.	
4				
5			In 2014 there was a particular pressure, I think it was	10:36
6			to make £28 million worth of savings within the Trust.	
7			You explain that in your witness statement at	
8			WIT-25701. At paragraph 0 just there, I'll not read it	
9			all out but you say:	
10				10:36
11			"To illustrate the prevailing culture at the time	
12			across the NHS and the emphasis in the Trust placed on	
13			financial break-even and year on year efficiency	
14			savings, I would draw your attention to the following."	
15				10:36
16			This was a particular series of events in 2014 where	
17			you were asked, as with others, other directors, to	
18			make proposals that would contribute to the overall	
19			package of savings being required by the Commissioner	
20			and the Department.	10:37
21				
22			If we go to TRU-25055 and just scrolling down a little.	
23			You're writing to Stephen McNally. Is he an accountant	
24			within the Trust?	
25		Α.	Director of Finance.	10:37
26	29	Q.	You're explaining to Mr. McNally what, in your view, is	
27			not possible in terms of delivering savings within your	
28			directorate. One suggestion appears to have been made	
29			around pausing medical revalidation for six months.	

You set out, I suppose in no uncertain terms here, your view of that.

Could you just help us understand what was being suggested to you? Was it being made as, I suppose, a serious point to you that this is something that could be surrendered for six months?

A. Looking back, I can understand the Trust and the Trust Board's view, which was the previous number of years of which I had witnessed, the Trust had been very, you know, obedient, shall we say, very successful in financial management, improving performance, and so on

and so forth. Anecdotally, probably the best in Northern Ireland. So I think the Trust leadership at that point thought asking us for 26 million in-year

savings was just ridiculous. I think it was not well

received. The contingency plan, dare I say it, was almost like a game of poker, who is going to blink

first. So the suggestions were -- I couldn't have

taken them very seriously, really. In fact, the budget 10:39

in the medical directorate as such was tiny. When

they're talking about those things, it's really

scraping barrel bottom, etcetera, etcetera. So, they

were unrealistic.

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I suppose what the Director of Finance was trying to show to his -- you know, I answer to the GMC, he answers to the Directors of Finance in the Department, you know, that we are actually trying; you've pushed us

- 1 so far, this is how far, we can't go any further.
- 2 I presume that was the thinking. I didn't appreciate 3 it.
- Just to scroll down to show some. You say on 4 30 Ο. 5 revalidation, your advice is it would be unworkable and 10:40 6 unsafe to pause this process. The Panel can look at 7 the fine detail of that.

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- The second suggestion that you have to deal with is 9 that litigation could be paused. Is that one that you 10 10 · 40 11 were able to take seriously?
- 12 with all due respect to Stephen McNally, you know, he's Α. 13 an accountant, he's looking at balance sheets. I don't 14 think he really understood. I tried my best to explain 15 that these things were unrealistic.
- 16 It's an indicator of --31 0.

Α.

Litigation didn't cost. I did the litigation. 18 know, I met with the Board, the DLS person, every 19 Nowadays there's three deputy medical 20 directors, one of which -- I did everything. So. how 10:41 could there be savings? I didn't understand that. 21

10:41

- 22 I think there's a third one on this sheet, something to 32 Q. 23 do with water testing. There you go, perhaps 24 illustrative.
- 25 We had just been through, as the whole of the North had 10:41 Α. been through, you know, baby deaths because of 26 Pseudomonas, contamination of water supply in the 27 neonatal units. Dr. Damani was the infection control 28 lead and would have been scrupulous in his advice to 29

me. I took most of it. He did push the boat out certainly but with good reason. So the water testing might have been reduced slightly but really I don't think that would have looked very good.

Just scrolling back up, we see Mrs. McAlinden's response to you. You can see that there. So, she is

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A. Colm managed, if you like, the routine audits.

"Manage" is the best word because he relied very heavily on the nurses in the wards, the falls audits and wound audits and such like, which happened in every hospital. That was a very lean programme to start with. He was asking nurses to use their own spare time to work with him on these audits. So it was one post, a Band 3/4 post. I was concerned about the message that would send out. I knew probably we wouldn't have

to implement these contingency plans but I was worried about the message that it would send out to frontline staff, that somehow or other Patient Safety measures

34 Q. Yes. I think, just scrolling up further, you come back again and say you have:

"No option but to advise against any reduction or pause in our capability to measure and improve Patient Safety."

could be paused. I didn't think that was a good idea.

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2			Is that a reference to Colm's role?	
3		Α.	Yes, because I think they had accepted by that stage	
4			that the other possible financial reductions were not	
5			realistic. So that was probably the only thing that	10:4
6			we disagreed on.	
7	35	Q.	Likewise, you would.	
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9			" caution against any reduction in our capability to	
10			continue with Professional and Operational Governance."	10:4
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12			Pointing to the serious financial difficulties, you go	
13			on to say:	
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15			"If the minister decides that there will be a reduction	10:4
16			in the overall level of care provision, in that context	
17			it surely becomes more important that we continue to	
18			monitor quality and safety. In addition we must	
19			continue to improve the quality of whatever level of	
20			care we are permitted to deliver. Without continuous	10:4
21			measurement, this becomes extremely difficult."	
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23			Is that a kind of description of your thinking, of your	
24			approach to governance in general?	
25		Α.	Yes. My approach has always been Quality Improvement.	10:4
26			You can never be perfect, you can't be safe, but you	
27			can safer. You can be criticised for not getting this	
28			right or getting that right by the public, the Coroner,	

whatever, but if you can show you are constantly trying

to improve, I think that goes down well with the public, the public understand that. Even where Quality Improvement doesn't necessarily improve quality, you were trying. That was my view.

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I think by that stage I was getting pretty exhausted by the whole business. I think I handed my resignation in about five or six months later.

- Tell me, you've talked about the Trust's obedience, 9 36 Q. I think was the word, in terms of this break-even or 10 11 three percent strategy and how it was regarded, at 12 least anecdotally, one of the Trusts that routinely 13 came into line in that respect. Are you suggesting in your evidence that the culture of senior management or 14 15 the attitude of senior management was more favourable 16 towards delivering the efficiencies, and less 17 favourable or less interested in the Quality/Patient 18 Safety agenda that you outline as being your interest?
 - Well, as I said earlier, no one really disagreed with Α. me. They would agree. They're all good health service 10:47 people, I have to say. Agree in one moment but in the next moment "but we have to do this". So I don't doubt their commitment to Patient Safety and the lessons from the Francis Inquiry and to Mid Staffs. That was all But it's hard to describe the verv current. relentless -- it is probably still happening, I don't really know because I'm not up there any more -- but the relentless pressure to produce so-called, I think, efficiency savings. I had the understanding that --

well, if I got the sack as Medical Director, I'm still a doctor, I can still earn a living. These people, on pain of dismissal really, had to do what they had to do; I understood that. But it was very stressful, for them as well. I am particularly sympathetic to those people in middle management, the heads of service, the assistant directors, because they are the people that are asked to square the circle. I think a lot of the -- I appreciated the strain I was under but I think those people are under even greater strain.

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37 Q. If we go to -- these emails were, if you like, in the build-up to a Board meeting that had to consider the contingency savings. If we turn to that briefly, WIT-25735. It is a meeting of 15th August. We can see your name as being present, and those in attendance are 10:49

outlined.

If we move on to the next page, please, just scrolling down. The financial position is set out by

Mrs. McAlinden. As said earlier, there is a need to produce 28 million to arrive at break-even, as it's described here. She goes on to outline a number of pieces of correspondence. There's a letter from the Chief Executive of the HSCB. In this letter, assurance is sought that none of the proposed contingencies will impact on Patient Safety and that all the proposed contingencies are supported by all Trust Directors, including professional leads. Mrs. McAlinden's

response to that is that the commitment to safe care is

impossible to guarantee, as is the securement of clinical commitment due to the short term and counter-strategic nature of the necessary measures to achieve break-even. The Trust Board members agreed that the Chief Executive should include this point in her covering letter for the draft contingency plan.

Does that echo the point that you made a moment or two ago, that senior management, indeed middle management as well, was sympathetic to the notion that the continuing relentless drive for cost saving was going to impact on Patient Safety or potentially impact on Patient Safety? There could be no guarantee, as it suggests here?

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A. That's a fair point. I think the potential risk was there; they recognised it. The letter from the Chief Executive at HSCB, it is a bit of a bind, really, isn't it, you know; we pushed you so far. The Southern Trust position was we have really done very well to work within your limits and so on, you shouldn't be asking us to do the same as every Other Trust since we've already performed better. That was the position.

Q. I think if we scroll down to WIT-25739, just a couple of pages down. We can see, I think after a discussion around the table -- I'll come back to your contribution 10:52 to that discussion in a moment -- there were a number of key concerns agreed and they're set out there in the document in front of you. I think the last one is, perhaps, another echo of what you have just said:

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"While the Trust Board is prepared to deliver on its
responsibility" -- assumedly a legal responsibility -"as set out in the Permanent Secretary's Letter by
enacting the approved elements of the draft plan, it
would not be supportive of doing so given the
detrimental impact of such actions on service users and
staff".

- A. That's a fair point. As I say, it was almost like a game of who is going to blink first between the Trust 10:53 and the Board. At this point really I'm thinking, well, that's all very well, people, but my responsibility is to the GMC and therefore to the public and to the medical staff and professional staff; I can't go along with this. So I wanted that included 10:53 in the minutes.
- 17 39 If we just go back, I think you do make an intervention Q. 18 at this meeting. If we scroll back. Yes, it is just 19 there, in fact. A number of the nonexecutive directors 20 made contributions to the meeting. I think I'm right 10:53 in saying that it was only yourself and Mrs. Burns 21 22 among the staff as such who have made recorded 23 interventions. You said or you raised your concerns 24 about the potential adverse impact on quality by the 25 proposals in the draft plan to temporarily redeploy 10.54 resources to critical frontline services from areas 26 27 such as Patient Safety, audit and evaluation. it, that's your concern in a nutshell? 28
 - A. Yes. And although it didn't happen, I was worried that

the very notion of it would filter down to frontline 1 2 staff. You know, that after a number of years of 3 financial pressure and so on, that we just have to knuckle down and get on with the throughput. That was 4 5 a worry. 10:54 6 40 Q. Yes. 7 8 In terms of your role, you wear several hats or you hold several responsibilities. One is to the GMC. 9 You're an employee, you're also a Board member or 10 10:55 11 a director who attends the Board. I would be an Executive director of the Board. 12 Α. 13 Did you have a sense of any conflict of interest when 41 Q. 14 it came to matters such as this? 15 Yes, I think so. As I say, the weight of the Trust and 10:55 Α. 16 the personnel at the top was towards fulfilling these So the Medical Director -- it was me --17 targets. 18 you're, shall I say, relatively isolated in these discussions, and it's important to make your presence 19 20 felt. 10:55 21 22 With regard to the GMC, you see, it is not just a matter of me as a doctor, there's a responsibility of 23 24 me as a Medical Director to ensure that the Trust --25 the organisation within which doctors are employed --10:56 is a safe organisation. I think this is one of the 26 27 issues that arose in maybe the Bristol Babies Inquiry

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and also the Mid Staffs Inquiry. If you like, I had to

protect myself, if you like. I had to speak up.

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As I say, I knew the likelihood of the contingency plan being put into place was unlikely but the thought of it was enough to worry me.

5 42 Q. Ultimately, as I understand it from your evidence, it 10:56 wasn't implemented?

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- 7 A. It wasn't.
- 8 43 Q. Yes.
- 9 A. And what happened about the 26 million, I can't remember precisely.
- 11 44 Q. In terms of you talk about the three percent and that
 12 still echoes in your ear today, had you a sense of what
 13 was going on on the frontline in terms of the delivery
 14 of the services and how it was impacting on clinicians
 15 in terms of their delivery, or what was expected of
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 16 them in relation to delivery?
- That would have dominated the discussion at my 17 Α. 18 quarterly meeting with the Associate Medical Directors. 19 It came up a lot in the discussions around job plans 20 where, you know, job planning was a new thing, 10:57 measuring what doctors do, a demand capacity 21 22 assessment. So, it was a very live issue for all the clinical staff, not just the medics. My perception of 23 24 it was -- again from a Quality Improvement point of 25 view -- any systems engineer will tell you that a safe 10:58 system needs to run at around 85 percent capacity. 26 27 100 percent capacity, it is going to fail at some 28 65 percent is not good either. You need that point. 29 room to manoeuvre to run, running repairs,

developments, reflection, deal with peak demand. By that stage we were accepting as normal winter pressures as if that was acceptable; it's not. You know, the system should be built around capacity and demand to measure the two up.

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So what was happening with the efficiency savings was, in fact, they weren't efficiency savings. They were making us less efficient in the long run.

- Obviously how the services are delivered are 10 45 Q. 10:58 11 operational matters for each directorate and obviously cascading down into the services themselves. 12 13 you receiving information/intelligence that the medical frontline staff were, if you like, because of these 14 15 austerity measures, frequently having to, I suppose, 10:59 16 resolve dilemmas in how they approached, for example the heavy waiting lists that they would have? Just to 17 18 work this example through, the suggestion might be that 19 if they're taking on an extra load to deliver on 20 a waiting list initiative, that that's going to impact 10:59 on their ability to be as efficient and productive in 21 22 other areas of their work.
 - A. I think -- I don't think there was any evidence of people cutting corners in order to, you know, get the job done. Where that did arise would be -- I think it's in the evidence -- issues such as introducing new clinical guidelines. That takes time, it takes effort, it takes doctors out of their everyday work to do things differently. It requires training, changes of

organisation. There's always that tension between a clinical guideline and what a frontline practitioner says this works for me, and the old-fashioned idea of consultants saying to the health service, "This is my practice". That was disappearing but, still, they had their way of doing things.

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whenever you were trying to introduce changes like that, or the changes that I was suggesting about morbidity/mortality meetings, there was no suggestion that we can't do this, you know, it was just this is going to be difficult. You're asking us to do things which are difficult. Good ideas, John, but difficult to implement. I think I was worried but there was no direct evidence that things were falling apart, but I was concerned about how things might pan out in the years ahead. So my four years or so, I think the organisation survived quite well, frontline clinical staff, middle managers, senior managers, but it was at full stretch.

If we, just to extend this debate a little, think about urology. Urology had skyrocketing waiting lists in virtually all domains, both outpatients, day cases, inpatients, and review. The Inquiry certainly hasn't received any particular evidence to suggest that the Trust was itself auditing morbidity of patients while they languished on waiting lists. The clinicians themselves would have had a good idea of what was needed for patients on the waiting lists. The argument

might be that they had an obligation, where they could,
to try to mitigate risk for their patients to the
extent that resource allowed them to do so. Would you
view that as -- I use the word "obligation", you can
choose another word if it is more comfortable -- would
you see that as being an obligation on the clinician to
mitigate where they can?

- A. More than likely but I can't think of any simple examples to illustrate the point.
- I suppose one illustration might be Mr. O'Brien has 10 47 Q. 11:03 11 given evidence to the Inquiry through a Section 21 that 12 he took on an extra load of theatre work, more sessions 13 than would have been part of his work plan, whether 14 pursuant to working waiting list initiatives or what 15 In doing that, that obviously expands -have you. 11:03 16 there's a need to expand his time in theatre to deal 17 with that, but that might impact on other parts of his 18 work?
- 19 A. Yes.
- 20 48 Q. That's the kind of dilemma that he certainly points out 11:04 as being one that was impacting him.
- 22 That's not unreasonable. I didn't hear about that in Α. particular but it was widespread, those kind of issues, 23 24 for, if you like, the type of focus on waiting lists which was for, you know, procedures, that you can do 25 11 · 04 more of these but this has a knock-on effect on other 26 27 parts of the system. You know, opening the doors to do procedures, then other things happen. 28 I think, 29 possibly... My perception of healthcare, you see, is

that it is lifelong and it is mostly about managing chronic conditions. There's acute chronic episodes and there's acute care, but that's only a snapshot of what goes on in the bigger system. Possibly where to look on that would have been in the general practice because 11:05 it is the GPS who are maintaining the patients as they wait for whatever pain relief operations or so on and It's difficult from the hospital Trust point of view -- well, the Trust point of view, to see what's going on out there.

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Yes.

We did have an Associate Medical Director for Primary Care, which was an excellent idea, Peter Beckett, to bring those to us. We organised meetings whereby clinicians from the various parts would go out to meet 11:05 the three sectors of GPs to improve that communication. But all I can think back is the ethos of the time we've got to keep active. Running to standstill, I think I saw in someone's deposition. That was not just urology. You know, my first year was heavily 11:06 preoccupied by paediatrics, for example. I can mention three or four major problems that I had to work with. It probably should have been in my job description "firefighting" because that's where most of your time was spent. 11:06

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Let me move then to some particular initiatives that you undertook. One of the issues that you took forward was in respect of morbidity and mortality under that broad Patient Safety aspect of your description. you help us by summarising where you saw the state of Patient Safety in that domain when you entered your role, and what was your ambition or objective in terms 11:07 of improvement?

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I had come from a reform of the Mental Health Α. Service and a new Psychiatric Inpatient in Craigavon. It wasn't that difficult to set up a multi disciplinary Patient Safety meeting. We didn't call it 11:07 morbidity/mortality. In that area we had patient input from the patient advocate; we had input from the auditors of, you know, falls of various things. We reviewed serious incidents, we reviewed minor incidents. That was a monthly multidisciplinary look 11:07 at quality that we established, and I thought it worked auite well.

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when I looked at the M&M system in Craigavon and Daisy Hill, it hasn't changed since I was a houseman. 11:08 You know, it was very much a lecture theatre-type approach. Very useful, educational, but no outputs as I could see. It was uni-disciplinary. Why should mortality be only for medics is the phrase I used. Because no matter how focused, say, a surgical team is 11:08 on the lead surgeon, it is the whole team. I wanted was a multidisciplinary review, one that focused on learning and outputs as opposed to interesting cases or big scary cases, shall we say.

The surgical one and the medical one were too big so

I wanted them subdivided and then to come together.

I wanted them all to be in the same afternoon so that

radiology, paediatrics and so on could stagger their

attendance at the various meetings. But it is a bit

like rewiring an old house, it is much easier to build

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a new one.

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The greatest success I had in that was in ED because we just created a new AMD post for ED. It had been under 11 · 09 medicine, which was too big. So, a new AMD and a new CD in the Emergency Departments in both hospitals. I set up a brand new M&M meeting there, which I checked, it's still going. It was easy because we started from scratch. There was a good team ethos 11:09 So a team ethos into quality and safety was quite easy. I sat in a few of those meetings and I thought this is the model. They were multidisciplinary right from the start; there's a team ethos; there's an ethos of getting things done. 11:09 was no problem about bringing head of service and AD into the meeting, which would have been unknown in where there were outputs, then the head of service would know exactly why the outputs were being demanded of the service and so on and so forth. 11 . 09 very difficult to manage culture change, but you have to start.

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50 Q. Let's just hold that thought and look at a couple of specifics around culture change and what you maybe saw

as being less than adequate. Let's start. You're only
a few months into the role and you wrote on
25th November 2011 an e-mail about morality reports to
Mrs. McAlinden. TRU-250591. You are talking about
mortality reports, a work in progress. You're saying:

"These are one of but a number of windows on the
quality of clinical activity. They seem to me to be

"These are one of but a number of windows on the quality of clinical activity. They seem to me to be useful but need to be more fully embedded into our governance systems. I don't think they should be seen as something that only belongs to the Medical Directorate, it is a much bigger and broader issue".

You say:

"The more I think about it, I see a need to integrate

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all of our reporting on clinical and social care governance both upwards to the Trust Board and downward to the clinical teams, not just the medics. I believe some Trusts in England produce an annual or biannual quality report which brings together all of

intelligence on clinical and social" -- I think that

should say "care governance. I think we should be

aiming to do that in 2012."

So, a number of issues going on there. Maybe if you could just unpack it for us. You're suggesting, maybe as a statement of intent early in your posting, that the Trust needs to do better on these issues?

Yeah, modernise, I suppose, is a better word for it. 1 Α. 2 We may have been the only Trust using those reports; I think maybe one other. I think it started under 3 Paddy Loughran, the previous Medical Director. They're 4 5 sort an eye in the sky look at the larger things about morality. They produce some interesting points. 6 7 I mean, if there was a divergence between expected 8 morality and real morality, we would look into it. A few times there was a divergence and we would have 9 asked -- I remember asking Eamon Mackle to pull the 10 11 · 12 11 charts in a few cases. In fact, they had already been 12 looked at at the M&M meeting, which was fine. 13 really just a taster: CHKS was the name of the firm 14 that we'd employed. It wasn't the most decisive thing, 15 it was a useful thing. I did look through the urology 11:13 16 one because it is not a specialty where there's many deaths in theatre and so on and so forth. It is really 17 18 more trauma, surgery, ED, medicine and so on and so 19 forth.

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It was really just the start; I wouldn't put too much weight on that. The point I was making really at the end was we needed to come up with a quality report. I mean, that was agreed. I think I was a bit ambitious thinking we could do it pronto, but that's the way I am.

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27 51 Q. We'll go on just now to look at how you relaunched and 28 rebadged M&M. There were two stages, really.

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Does this e-mail suggest that in terms of the Trust at that time and its approach to looking at the quality of its activity, that really it did need to modernise? Was that primarily what you were saying?

- A. Yes. Again, there was no disagreement on that but it's 11:14 maybe not the number one priority, as we've said, with regard to activity and so on. I mean, yes, everyone agreed with it and we would present the result to the governance committee and so on, they were of interest.

 But it was only one of -- one of a number of windows 11:15 that you could have to look at quality and performance in terms of safety, that is.
- 13 52 Q. Yes.

I suppose we've received evidence -- and this is 2011, so the Inquiry is looking at, obviously, a broader period than that -- but we received evidence that might suggest on one view that the measurement of quality, a sense of inquisitiveness around quality wasn't necessarily there; wasn't party of the operations and culture of the Trust maybe as the years go on. Did you get support for what you were trying to push? If you did get support, how was that manifested in activity terms?

A. Yes, I got support. I remember being with Gillian Rankin, talking about these things in the Acute Directorate. The response of the Associate Medical Directors was yes, but again, that's very interesting but do you realise what we're asked to do.

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- 1 53 Q. Just to be specific, what were they being asked to do?
- 2 A. When I told them that I was going to change the M&M
- 3 system into a Patient Safety system, and that there
- 4 would be eventually patients working with me in the
- oversight of it, but in the first instance we would

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- 6 invite a nonexecutive director to, you know, gently
- 7 introduce the idea that that should be the case, my
- 8 argument was, well, it's better to have that debate in
- 9 the Trust and being, if you like, questioned by Trust
- 10 Board, rather than, if you like, a more embarrassing
- intervention by the Coroner much later or an. So that
- was the argument, really that we should really focus on
- these things. I'm not sure if it was much different
- 14 than any other Trust.
- 15 54 Q. If we look just, there was this relaunch, as you call
- it, of M&M, 1st July 2013, so two years into your post,
- 17 WIT-26041. Here, you're writing to the Associate
- 18 Medical Directors. I suppose is this the first step of
- 19 this relaunch? If I talk it in terms of steps, the
- second step in terms of creating subspecialty. Patient 11:18
- 21 Safety meetings came two years later, is that right,
- 22 with the creation of urology-specific --
- 23 A. Probably before that. I can't remember the timing of
- it but we were making steady progress from 2012 right
- 25 through to 2014/'15.
- 26 55 Q. Just help us with this relaunch then. Just maybe see
- the whole e-mail or the whole memo. Why was it
- a relaunch? Why was recalibration, if you like,
- 29 necessary?

1 As I say, the M&M meetings to date were largely Α. 2 educational, based in lecture theatres, exclusively I really wanted to not so much relaunch it as 3 call it a new Patient Safety system, but we hasn't 4 5 quite got agreement on that terminology. I think by 11:19 that stage I'd won the support of the Associate Medical 6 7 Director and others. I mean, they were clearly with 8 me. What I wanted to get through with that memo was to the frontline, to every clinician. I may have said it 9 somewhere but the point I was making was I'm the 10 11 · 19 11 responsible officer, which was a new thing for a Medical Director to be, it is my responsibility to 12 13 make sure when I revalidate you, that you're part of 14 a governanced system, a Patient Safety system, that you 15 engage in it. I wanted to make it clear, because I had 11:19 16 this opportunity with enhanced appraisal, to say to the 17 doctors I want you to actually engage and provide 18 reflection and evidence of that in your appraisal 19 statement. Appraisal was a very new thing. It is not 20 really performance management but I wanted to introduce 11:20 that requirement. 21

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So that e-mail really was I was quite sure of my ground in that I had the support of the Trust and the senior medical leaders. I wanted to get it right down to the frontline medics and the other clinicians, obviously.

27 56 Q.

- The three bullet points in the middle of the page, could you help us with those? They seem significant.
- A. Yes. Well, you see, previously there were -- there may

have been a culture of an M&M meeting beforehand on the initiative of a doctor or group of doctors, and that was great. I think I got asked about this in the Hyponatraemia Inquiry as well. Just because one group of doctors somewhere produces an improvement, it doesn't necessarily go anywhere. Even when there are outputs from an M&M meeting, they are not necessarily recorded, formalised or followed through. The learning point should be directly linked to our educational systems. In other words, if it was just learning, then systems. In other words, if it was just learning would be, you know, the first priority on that agenda as opposed to I want to learn about this because I'm interested in it.

The second issue was that where things weren't clear, we should actually mandate the Trust audit programme, which was quite threadbare and, you know, not a priority, that has to be said. That should determine audit activity rather than again individual registrars or doctors saying I would like to audit this, that or the other. Then at action points, try system-wide improvements. That is where it goes in to management, to the heads of service and to the directors. So it is very -- I'm being very hopeful there, you know. It's a start.

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27 57 Q. Yes. Just to make two points perhaps to you. In terms 28 of, for example, audit, we've heard from Mr. Glackin, 29 who was for a long time, I think six or seven years maybe, clinical lead on the urology Patient Safety.

That would have been perhaps after your tenure as

Medical Director concluded. He was bemoaning the

absence of both administrative support and the absence

of support for targeted audit.

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The second point you could maybe deal with at the same time is on the evidence before the Inquiry, there might be seen to be a disconnect between learning points; for example, learning points around the management of stent 11:22 replacement. How do they get into service-wide improvements? How do they become actioned? An ambitious programme, but have you any sense of your hopes for Patient Safety, how well were they implemented thereafter?

A. It's hard to say. I think I didn't stay long enough, really, to find that out. Again, it's just about changing culture because previous to that, not just in the Southern Trust, a lot would have depended on champions, a lead nurse, lead doctor, a lead manager saying I want to push this through. What I was trying to say there was where we develop learning, important learning from episodes of -- it could be near-misses as well as untoward events, that should be the drive, not whether or not some individual should come up with a good idea. That's a problem.

I think what Mr. Glackin's pointing to is correct. The previous idea was that a doctor, if you like, would bid

for a resource to get part of the audit department to work for them, and that depends on how important the doctor was, how good an argument they put forward. I was trying to make the point that case should come directly from the experience of the Trust as a whole as 11:24 opposed to what one or the other person might argue Obviously the next point after that would be to expand the resource. What I was hoping for was if we had this real, if you like evidence-based, hard evidence-based opportunities for learning, then audit 11 · 25 would have to be followed through on. But there wasn't the resource in the audit department to do that.

14 58 Q. Yes.

That's how it was.

Then in 2015, in May 2015, I suppose a few months before you closed the door behind you and moved off to pastures new, there was a reform project presentation around M&M. If we just look at that briefly.

WIT-26047. Is it right to look at these various steps as a project that you were working through the system over a period of years? If we look just at the next

page, I think the goals are set out there.

A. Yes. I said earlier that it was very nice to be able to get straight into ED and start from scratch because 11:26 ED, I attended the first two or three of them and was happy to leave them to it. So we got there straightaway.

The overarching goal, I think we were halfway there. I mean, I think we might have made that preparation to the other medical leaders. There was an informal Medical Directors' meeting of the five Medical Directors. At the same time, Julian Johnson was 11:26 working within the Belfast Trust, coming from a different angle looking at how deaths are reported to the coroner and whether or not the department needed to have a second look at those as exist in Scotland. was coming at it from a different angle, so we were 11 · 27 both working together on this point. In other words, whenever the -- I forget the term -- the person who would be employed to take a second look at cases -death certificates, not so much cases referred to the Coroner -- that they would be able to go into the M&M 11:27 systems and look for evidence of what actually happened.

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We have a thing called the IMEXHS system, which is an electronic recording system that we piloted in Daisy Hill. The case would be presented, projected onto the wall, the minute of the discussion would be minuted live, everyone would have an input into it.

M&M medicine in Daisy Hill is quite a small operation, so it was very easy to get that started. That was the general gist of things. You could make a recording of what your thoughts were, what you were able to do, what you weren't able to do. As I say to provide assurance, really. It's to show that we're doing our very best to

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learn from experiences but we're not perfect. But you need evidence of that, I think, on an ongoing basis.

Q. If we just go over the page, there's a list of proposed interventions. This is explaining to those coming to this meeting how, I think, at this meeting there was a proposal that we would now call it Patient Safety meeting, just to move on. But this was laying down the law in terms of how we, as a Trust moving forward, are going to bring greater professionalism, greater focus to our Patient Safety meetings; is that right?

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Α. Yes. We didn't hit all 15 targets at once but we were getting there at this stage. For example, in obs & gynae, they already had a specially-driven trigger list before my time. I wanted everyone to have that. Rather than just putting information in the IR1 system, 11:29 you know, I'm worried about this or this happened, for the Trust and the frontline clinicians to say these are the areas that we want you to fill in IR1s about because we want intelligence back from them. It has to be said, though, the IR1 system, the paper-based system 11:29 we inherited, it wasn't being used as intelligence gathering for Patient Safety, it was being used for all sorts of reasons. Doctors generally ignored it, it has to be said.

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But there had been really good progress made in obs & gynae, away before my time, that they had already a trigger list -- probably driven by litigation, I have to say -- that they had to look at, you know; certain

things in obstetrics that regularly go wrong, and look 1 2 at them. They also had the benefit of a risk midwife 3 who, if you like, was to me the perfect example of where governance and clinical teams get together to 4 5 make things happen. The risk midwife would be looking 11:30 at that trigger list and deciding what actions to be 6 7 There was quite a good, I think, 8 multidisciplinary approach between midwives and obstetricians in that. 9

Can I just pick up on one intervention or one 10 60 Q. 11:30 11 initiative set out here. If we move to WIT-26055, just five or six pages on down, there's a reference to 12 13 a lessons learned letter. Is that new thinking or is 14 that something that you were bringing in from 15 elsewhere? 11:30

well, there already was a lessons learned letter coming down to us from the Board, which they had extracted, if 17 you like, from common SAIs across the five Trust. 18 19 I thought we needed something local. I am not sure if 20 we got that started, I think we did, but I can't remember a lot about it. 21

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22 So the idea was, for example, an SAI would produce some 61 Q. 23 learning, it would be discussed at the Patient Safety 24 meeting between the clinical lead of the Patient Safety meeting and interested others. A letter, if that's the 11:31 25 right expression for it, would be developed for broader 26 27 circulation?

> It was to bring, if you like, the issues and the very Α. good and healthy discussions that had previously

1			existed in M&M out into the wider clinical field for	
2			all professions.	
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4			One of the things we did achieve is to regularise the	
5			M&M Chair position into an appointed position,	11:32
6			interviewed for competitively, appointed and given half	
7			a PA a week, a small amount of time but, nevertheless,	
8			previous to that the M&M Chair had been a volunteer.	
9			I also thought that was a very good idea as a way of	
10			introducing newer and younger consultants to medical	11:32
11			leadership. Because my idea of that medical	
12			leadership, which I tried to explain many times, is not	
13			about being the most senior doctor, it's about making	
14			things happen, making good things happen. So we did	
15			that and I was very pleased with that.	11:32
16			MR. WOLFE KC: I wonder if now would be a useful time	
17			to take a short break.	
18			CHAIR: Yes, 15 minutes. We'll come back at 11.50,	
19			ladies and gentlemen.	
20				11:32
21			THE INQUIRY BRIEFLY ADJOURNED AND RESUMED AS FOLLOWS:	
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23			CHAIR: Thank you, everyone. Mr. Wolfe.	
24			MR. WOLFE KC:	
25	62	Q.	Hello again, Dr. Simpson.	11:50
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27			Could we bring you to the issue of your role as	
28			responsible officer in the context of appraisal and	
20			rovalidation. You explain in your statement how your	

role as responsible officer strengthened your position as Medical Director in the Trust, but you also highlight the general lack of resources for leadership and management at that time, as you explained this morning. Nevertheless, despite these resource issues, you say you oversaw the introduction of a revalidation programme for doctors and enhanced appraisal. Can I ask you about that?

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If we turn to WIT-25871. It's useful. This is an email explaining that there is to be training for appraisees and an appraiser clinic. Just scroll down to the next page. It's perhaps a helpful illustration of the messages that were being sent out to those who were engaged in this programme.

Could you help me with this? I think you said earlier that appraisal wasn't intended or wasn't designed as a performance management initiative. But was it in any way shaped or directed towards, at least in part, helping to identify concerns in association with a doctor's practice, if they existed?

A. Yes. Some of the -- all of the appraisers were volunteers, if you like, other than the Clinical Directors, so we needed extra people; so that was the training, what if I'm not happy with this doctor's performance? The instruction was they should immediately stop the appraisal and alert the Clinical Director that they were not happy with the doctor's

presentation, if you like, and the evidence thereof.

I don't think that happened -- it might have happened one or two occasions but not very often. What did happen was there were a number of doctors, a small number, who really struggled to engage in appraisal, full stop. Because appraisal previously had been almost if you like this, you can do it, if not, we're not really going to get at you. There were three or four occasions it did highlight doctors' problems, more in terms of health, if I remember clearly. That was useful.

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But appraisal really was meant to be informative to help the doctors put their best foot forward. was a requirement to be involved -- my requirement, 11:53 I don't think anyone else did that -- that they should be involved actively in M&M and Patient Safety, wherever that might be in the Trust. And they should also discuss complaints. That was not nevertheless received very well at first because the idea would 11:54 be -- I think as the BMA and others had said, appraisal is about the doctors coming forward, but we made it clear, or I made it clear, that any complaints against the doctor would be given to the appraiser and the appraisee, not in any sort of punitive way. 11 · 54 idea really was, because quite a few people had mentioned it, they wanted something, they needed some meat and drink to discuss at an appraisal meeting, not just okay, that's very good, thank you. So when we did

an audit of the appraisals, we found that possibly only 60-odd percent where there had been a really good record of discussion feeding into the PDP plan. I was okay with that.

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The most important point in the first instance was to get engagement. Because appraisal engagement prior to the Medical Act, prior to the introduction of revalidation, was around about 40-60 percent here and there. We got it up to near enough 100 percent. Not always of a great quality but at least that was the starting point.

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There were other things which were good and bad about it. We allowed doctors to choose their own appraiser. 11:55 That has since changed, they have a designated appraiser. The thrust was really to get engagement in the appraisal system as a necessary precursor to revalidation because the GMC requirement was at least one enhanced appraisal, which would include 360 11:55 feedback from patients, staff and colleagues, and reflection. We gave them a website. We created a website called Southern Docs where there was reflective templates to be used, and we expected doctors to present at least three or four. It wasn't 11:55 hard and fast, but at least three or four of these reflective templates on their practice, say a major incident or a complaint or a learning point; we left it quite open. But the general idea was to get

a discussion going and to look at the doctor's practice with the support of an appraiser, and then for there to be a clear line from that to the PDP, the personal development plan. Of course that is what appraisal is about, it is about personal development for the doctor. 11:56

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From the Trust point of view, it is important to know that we have evidence from the doctors that they are putting their best foot forward and showing what they can do and how they're going to improve.

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Q.

The other thing that emerged over time was that where we did have criticisms of doctors, sort of at a low level or whatever, we could put that into their PDP and insist that it be there so that it is checked by the appraiser at the next level. So there was an element of performance into it, but it was largely informative. Let me pick up on some of that. This was in part about changing culture, it was getting the system of appraisal in the mainstream. As you say, 40 to 60 percent, you got it up to close to 100 percent. I suppose if this Inquiry that level it was a success. is looking at, I suppose, methodologies or instruments by which a Trust can pick up on doctors in difficulty, doctors not performing as they are expected to, if that's one of the Inquiry's interests, the Inquiry, at least going back to the early days of appraisal, the Inquiry would be wrong to think that appraisal was

focusing robustly or rigorously down on that kind of

- issue. It wasn't about that, really?
- 2 A. No, and there's been criticism from the BMA and others
- 3 since then where appraisals have been in some Trusts
- 4 used more for performance. That, I think, isn't the

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- right way forward. There has to be, if you like,
- a back-up to say, well, we're also going to look at
- your performance and adherence to guidelines and, you
- 8 know, what we want you to do as an employee. This is
- 9 about you telling us how you want to get better and can
- we help you.
- 11 64 Q. Right.
- 12 A. So it couldn't really -- I think there's a gap there in
- terms of performance management.
- 14 65 Q. Yes.

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- 15 A. I tried to introduce it at the AMD level. What I said
- to all the AMDs was I want you guys to come up with
- 17 your own performance targets for every year.
- 18 66 Q. We'll come to the AMD. Let's just step into this
- 19 training document as a source to help us understand
- aspects of the appraisal process. If we go to
- 21 WIT-25882. I think you've said in your evidence
- 22 earlier the doctor's role includes identifying an
- appraiser for him or herself so they, in a sense, at
- that time got to select. It's for the doctor, at least
- in part, to identify factors that may inhibit
- performance. Of course, you say it was intended as
- informative as opposed to performance management.

We see in Mr. O'Brien's case that he was appraised by

his peer, Mr. Young, who was also clinical lead for 1 2 five continuous years. Whether the purpose of the 3 scheme is formative as opposed to management performance, that's not good governance, is it? 4 5 No, but it's a start because previously there would Α. 12:00 6 have been no requirement, really, to engage in 7 appraisals. It was a start. There was a debate at the 8 time as to whether or not a doctor should be appraised by someone from the same specialty. But what we tried 9 to do as we moved on was to train professional, if you 10 12:00 11 like, appraisers who could do that. I was in favour of 12 that because my appraiser as an Associate Medical 13 Director was Paddy Loughran, who was an anaesthetist, 14 so I had to explain to him what I was doing in 15 psychiatry, which is no bad thing. I believe the Trust 12:01 16 now allocates appraisers, and I think it is changed 17 every so often to keep things fresh. So, that wasn't 18 ideal. 19 67 As it says there, they have to identify factors that Q. may inhibit performance. 20 12:01 21 22 We know, if we go to WIT-25905, that in terms of 23 a review of practice during the appraisal process, 24 there's an expectation that significant events will be 25 examined. A report will be extracted from the Trust 12.02 Is that the same thing as saying that an 26 Datix. 27 incident report should form part of the portfolio of

evidence going into the appraisal process?

Yes, but it's still up to the judgment of the

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1 individual doctor which significant event to focus on. 2 Again, this is proceeding in baby steps; we want you to focus on something; we're leaving it up to you; it is 3 better than focusing on nothing, which was the 4 5 previous. The Trust Datix incident management system 12:02 6 was no more than a prompt. I think it did frighten 7 some people.

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Datix, as it had been, was more like almost pejorative, "I've been IR1'ed. Somebody's reported me". It wasn't 12:03 really being used properly as I thought it should be and I think it is now more likely to be an intelligence-gathering system for quality agreement. So, these were all very new. I'm not sure, in fact, that what I was doing was the same in other Trusts. I think doctors might have felt a bit uncomfortable. On the other hand, the website we put up, Southern Docs, was actually received very well in other Trusts who used it. But this was all very knew, I think.

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when you say "baby steps "and it gave some leeway, perhaps substantial leeway, to the doctor to select what examples to use, does that suggest -- and just help us understand the process -- that say there was a series of incident reports relating to a doctor, perhaps not portraying him or her in a good light, under the process at that time, or during your time, could that doctor have kept those to one side so that the appraiser didn't see them, or did the appraiser receive what was on the system?

1 I think significant events was a very broad brush. Α. 2 was up to the doctor to choose which to bring to the appraiser, the appraisal discussion. So yes, as 3 I said, it was a first cut in these things, it's not 4 5 the finished article. But, on the other hand, it 12:04 6 raises the question should there be a separate process 7 of performance management to look at those things in 8 detail, which I think we had the beginnings of with the medical leadership structure, but the medical 9 leadership structure was very thin on the ground. 10 12:05 11 69 Q. In terms of -- I'm trying to think about this as well from the appraiser's perspective, the appraiser -- I 12 13

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think about Mr. Young as clinical lead -- he may have access to all sorts of, if you like, soft intelligence. You know, Mr. O'Brien's case, I'm not going to do DARO 12:05 or I have disagreements with DARO; I'm not going to action results as soon as they're available; you know, I find triage impossible to do. Those kinds of things may not at any particular point in time find their way into an incident report but the clinical lead, just 12:06 happens to be the clinical lead in this example, he is appraising the doctor and it is supposed to be informative. Is it your expectation and was it a well-communicated expectation that appraisers should be using that kind of material, that soft intelligence? 12:06 We wouldn't have communicated that down to them, no.

A. We wouldn't have communicated that down to them, no.

I don't think we would have got any volunteers to do
the appraisals if that was the case, if they were being
asked. That was something that we heard from the

ground up, you know, what exactly do you want me to do? If it is to help a doctor get better and improve and so on, yes, we'll do that but we're not going to be, if you like, policing them. That current was also coming from the BMA, the doctor's union, and rightly so, I suppose, that if you want to police a doctor's activity, for want of a better word, you need to use a different system.

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with regard to all of those things you mentioned in 12:07 urology, it would strike me that -- as I think we did try to explain to doctors -- the appraisal system is a way of advocating that you need help, that you need help to develop. The personal development plan is -what we've, I think, instructed the appraisers is to 12:07 bring those issues together into a plan that can be actually enacted, reasonably so. If not, then, you know, the appraiser should be approaching whoever the Clinical Director was, because the appraiser might not be the medical manager. But these were early days. 12:07 I don't know if... We were possibly pushing the boat out a bit with regard to the other Trusts. I can't be sure about that, it's my opinion that we were expecting quite a bit, I thought, of the doctors in the Southern Trust and it was how far can you bring them in 12:08 I thought I had a certain amount of one or two years. leverage because, you know, I think I might have said quite specifically if you don't engage with what I'm suggesting you should engage with, I'm not revalidating

you and you're not going to be a doctor. Whether that was the right approach or not, but carrot and stick sort of thing. But I was aware that we had a very large audience.

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For example, if you had been in your first year as a consultant, you would have been doing this regularly through your training; ARCP, annual review, something, something. So the younger consultants who had recently been through, if you like, the senior registrar training, appraisal was just the next step, it was no problem whatsoever. Doctors of, you know, 30/40 years vintage in this system would look askance at this and say what's all this about?

Let's just glance back at your job description again to 12:09 remind us of your role vis-à-vis other medical leaders. It is WIT-5757. It was expected of you that you would provide professional leadership and guidance to support AMD, Clinical Directors and lead clinicians throughout the Trust in relation to governance of the medical workforce including clinical practice and service change. Could we focus on that?

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You've said in your witness statement, this is paragraph 26.1, you initiated an informal performance 12:10 review process with your AMDs, involving biannular more frequent meetings with each AMD to review their performance objectives, although these, in the nature of the informality of these meetings, weren't minuted.

You go on to explain that you approached this project in a testing of the water fashion to introduce the concept to medical leadership in the Trust. You saw your role in this process as one of leadership coaching. That's paragraph 26.1 of your statement.

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Could you help to set that in context for us, those initiatives? Were you dissatisfied in any way with the quality of the AMD cadre or was it about helping them to get better?

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Α. What I had found and what I witnessed when Paddy Loughran was the Medical Director, so I'm sitting around the table with these ten -- actually we increased the post by two, so maybe 11 or 12 it was then -- to one degree or another, they would have seen 12:11 themselves as conduits, you know, relating to management the views of their colleagues almost as, you know, an equal among equals in reviewing their -presenting their colleagues' views to management and then presenting management's views to their colleagues. 12:12 That was the ethos generally in the health service for a long time, and it was still there when I took over the Medical Director's post. Really it was an attempt to modernise and change that.

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So I did a number of things. One of those things was to say to the medical leaders, look, medical leadership is about making things happen, more disciplinary wise with the managers with the different clinical groups;

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1 making changes; making good things happen. It's not 2 about maintaining the status quo, which was understandable, I thought. I wouldn't be overcritical 3 that I thought they should be carrying out. 4 5 I said to them was, look, you identify for me what your 12:12 objectives are and let's see how you get on with them 6 7 and I'll hold you to account for that, in a friendly 8 and informal manner just to kick things off. And also for them to take that view down through their system to 9 the CDs and also to their consultants. 10 I had 12:13 11 experienced that as the AMD for Mental Health, if you So the Director of Mental Health would be saying 12 13 to me, John, what are we doing here? What are you 14 supposed to be doing, what's your plan? We would agree 15 on something, I would go and do my bit, he would go and 12:13 16 do his bit. More of an equals thing but still the whole business of making things happen. So yes, the 17 18 culture that I arrived to find was one of let's keep the ship afloat, let's keep moving, let's maintain the 19 20 status quo. 12:13 It was about changing or adjusting their outlook? 21 71 Q. 22 Α. Yes. In terms of --72

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These were, I think -- not every one of them, but to be fair to them, these were very senior practitioners, excellent in their fields. We mentioned Eamon Mackle, an extremely skillful surgeon; maybe medical management not his strongest point, but he is there, like the others, because of his seniority. I got as far as

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I could with that. By the by, what I was able to do was increase the complement by, I think, two new MDs; one for infection control, that became Dr. Damani, one for ED, that was Seamus O'Reilly. Two new CD posts. I made a rule those should be competitive interviews and they should be interviewed on the basis of a leadership, which is a competency-based interview process, in other words can you give me examples of things you have done in this modality or that modality of leadership. So, it was that.

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Then the other change -- it's related to this -- that I made was instead of sitting in on interminable consultant interviews, many of whom we appointed then didn't turn up, took jobs elsewhere, that I interviewed 12:15 or inducted every new appointee, should it be a consultant or staff grade, and explained the same process to them, that they were now leaders; whether they liked it or not, that's how the system viewed them: that there was a medical leadership structure: 12:15 that you didn't have to be in it to contribute to it; that I expected all consultants and staff grades to contribute to medical leadership. The final thing I said to them was if you find that the current medical leadership structure isn't working for you, come 12:15 straight to me.

27 73 Q. Thank you.

A. And I think the other arm to this process was I created an educational programme for that level of Clinical

Directors, lead clinicians, and consultants who wanted 1 2 to come on board into medical leadership.

3 Could I draw your attention to something Mr. Mackle 74 Q. said in his evidence in terms of, I suppose, the 4 5 support he had from you. If we go to TRA-02098, just 6 go to line 9. I'm asking him about his AMD role and 7 whether he felt, at least on a personal level, 8 generally supported by each of the medical directors he worked under. He goes through each of them. 9 Most of the time then in terms of time 12:16 10 scrolling down. 11 spent with a Medical Director would have been with you. 12 He says "I was moderately supported". I said that 13 suggests a lot more could have been done to help you. 14 I'm not sure the stenography picks this up precisely or whether he did express himself in these terms: 15

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"Well, shall we say, I expected more of an interpersonal relationship. I thought I was alone but then I recognised other AMDs had the same".

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"I felt there was an interpersonal relationship"; I wonder whether that should say "poor personal relationship". That was certainly the memory I had in my head. Then in preparation I saw that the word "interpersonal relationship" had been recorded. matter, it appears to suggest some kind of negativity in terms of his perception of his relationship with you in the context of whether he was well supported. expands that into other AMDs and said he understood

that they felt the same.

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Can you comment on that for us, if you can? 3 Well, I was there to do a job, I wasn't there to make 4 Α. 5 friends. You know, I did try very hard to help Eamon. 12:18 I did put pressure on him. He was particularly behind 6 7 with the job plans compared to the other AMDs, and that 8 was something I would have pushed him on. choice to do that. So, it was a working relationship. 9 As you can see, I probably met him, I think, more than 10 12:18 11 any other AMD to provide that support and encouragement. But I wasn't supportive of the status 12 13 quo and that's the truth. I thought that, say, in 14 contrast to where I had been, because my job plans had all been completed before 2011 -- I don't know what 15 12:19 16 year that was -- so he was a couple of years behind. I did understand the difficulty. In contradistinction 17 18 to, say, anaesthetics, where it's easier to come up 19 with a team job plan and a demand capacity match, and then fit each doctor, each anaesthetist, into the job 20 12:19 plan team and therefore individual job plan. 21 22 Understandably much more difficult to create that kind of approach or result, actually, that existed in 23 24 anaesthetics compared to surgery. But again, with all 25 due respect, I think Eamon had that view that he was 12 · 19 there to represent his colleagues' view. My view was 26 27 I expect things to happen.

28 75 Q. You touched upon what you said to him about job plans. 29 Let's just bring that up for completeness. TRU-250634.

1 This is 2012. Just at the bottom of the page, you are 2 writing to Eamon with a number of points. You say, as 3 regards job plans: 4 5 "All of the other AMDs have made significant progress 12:20 6 in this regard. Your performance in this area is 7 a matter of concern." 8 He writes back to say he is on sick leave. Let me see. 9 Yes, sorry, I just spoiled the redaction. 10 Not 12.21 11 a significant matter, I think. 12 13 That's an example of you having, I suppose, to chase 14 his performance. 15 12:21 16 In terms of the evidence, as I say, I brought you to the transcript and it uses the word "interpersonal", 17 18 whatever that might mean. If I can interpret that as 19 him saying that there were poor personal relationships 20 between you and the other AMDs, is that fair, in your 12:21 view? 21 22 No. Α. 23 How did you routinely meet with them to support them or 76 Q. 24 quide them? 25 So, every year I would do each one of their appraisals. 12:22 Α. That would have been a bit of concentrated activity 26 27 around, say, March/April to the summer. Then I had 28 possibly bimonthly performance meetings. Then there 29 were the team -- sorry, what I tried to do is create an

AMD team, so there was that quarterly team meeting. Possibly the two AMDs I would have been most critical of were medicine and surgery, but I was fully appreciative of the difficulties they had. I think they were overstretched. I could see the massive 12:22 responsibility in general medicine in terms of numbers of doctors, and the more specific problems with surgeons are probably more difficult to manage than others. There is that self-selecting personality type that you get among surgeons, and I think Eamon had 12:23 difficulty in bringing his group into being a team, and therefore no progress on a team job plan and really hard-nosed, if you like, discussions with each one of them about job plans.

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what I tried to explain was my view, which was that the initial job plan is not the be-all-and-end-all of It is an initial job plan, it is a yearly negotiation. That's how I managed things in Mental Health, maybe erring on the side of being easy on the 12:23 doctor first off but then year on year, you are looking at metrics to see exactly what's happening, is there fair distribution of work between the team members. That would be how I would have used it, you know, I can't tell you all and give orders, but really 12.24 consultant A is doing a lot more than consultant B, can we even this out a bit. That would be an annual discussion. That's what I thought should have happened, and did happen in other specialties. But you

12:23

- obviously have to take account of the fact that Eamon did have some health problems which were quite serious.

 This is where he asks Robin Brown to come up and help him with urology.
- 5 77 We'll come to that in a moment but just finally on AMDs 12:24 Q. and indeed Clinical Directors as well, what was your 6 7 expectation of them? I'm thinking in particular, 8 obviously they have a range of activities that they might be expected to engage in, but where they have an 9 awareness that clinicians for whom they are responsible 12:25 10 11 in managerial terms are in difficulty, maybe providing 12 less than optimal service, maybe placing aspects of the 13 service at some risk, was there a clear understanding 14 that at some point along the line, you would need to 15 hear about it? 12:25

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Certainly. An example, I mentioned earlier about Α. paediatrics. Within a few weeks of starting, Gillian Rankin had brought me up to her office because there needed to be a bringing together of minds with regards to children in casualty with potential surgical problems, appendicectomies, and also trauma. consultants were basically being left holding the baby, who do we get to come and see this child? The surgeon saying I'm not a paediatric surgeon, the paediatrician saying I'm not a surgeon; then the Central Surgical Unit for children wanting a referral from ED that would have, if you like, the imprimatur of possibly both surgery and paediatrics. Long negotiations went on with that, which we made a lot of progress with. After

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a period of time, I just decided that the AMD for 1 2 Paediatrics was not performing and I asked him to stand That would have been well known to everyone. 3 Coincidentally, the Clinical Director for Paediatrics 4 5 resigned for personal reasons, so I had to step into 12:26 This is all 2011/2012, to, if you like, 6 7 encourage a new leadership to come forward, which 8 we did do. But everyone would have been aware. basic issue that I had with the AMD for CYP, children 9 and paediatrics, was that very issue that you 10 12.27 11 mentioned, taking responsibility for clinical 12 governance in a very real way to solve the problem, and 13 the problem wasn't being solved and I wasn't happy 14 about that.

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So I can imagine that the other AMDs would have thought this is quite serious. What I was trying to explain to them was, well, look, it's better that we take this seriously now rather than be criticised later for not taking action.

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78 Q. Yes.

22 what happened, as I say, that first year, by Α. December/January 2012, the Pseudomonas problem had 23 24 arisen with the neonatal deaths. We had a non-accidental -- a potential, suspected non-accidental 12:27 25 injury in paediatrics which resulted in a baby death. 26 27 I had to refer three of the consultant paediatricians to the GMC. There was a whole host of issues in that 28 29 So this is business, this is what happens. area.

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2 when you ask that question, I mean at our quarterly AMD 3 meetings, I would be bringing these discussions, these 4 points, to the other AMDs that this is where you guys 5 are sitting on, you're sitting on an responsibility.

6 79 Q. 7 8

You can see that. You explain in your witness statement paragraph 65.1 that the opportunity to formally raise concerns to you -- and here you cite Mr. O'Brien or urology -- were at the clinical governance sections of the quarterly AMD meetings, or for professional governance at the HR and Medical Directorate meeting. Let's just briefly look at perhaps the structure of the quarterly AMD meetings. If we go to a sample of minutes for June 2014, WIT-25821. If we just scroll through, you can see

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towards the end of the meeting, Section 5 of the meeting, it's called Governance Reports. It records that you asked your AMDs to report governance issues by exception. Is that a standing item on the agenda?

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Yes, and it had been before my time under Paddy What I wanted to do with that was really to bring it into like a team arena where all of the AMDs could learn from each other about governance issues. I would have expected their governance escalation to be happening anyway, but that was an opportunity for, if you like, me to do a bit of team building, to get the discussion going, and to ask -- although they were very reticent to do this -- but to try to ask maybe

Dr. McAllister to challenge Dr. Chada, what is that

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about, to get that kind of discussion going. I remember when Paddy Loughran was doing it, he would often use me to ask questions and get a discussion and a debate going about governance.

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It was about raising the awareness of the responsibility of these people of what they had. they brought to me was up to themselves, I couldn't determine that. It wasn't necessarily that this was the main thrust; they would be expected to bring that to their operational director or directly to me as Medical Director and to the HR Medical Director

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12:31

meeting. Obviously within your job description, you are the

80 Q. designated officer for fitness to practise issues, for referrals to the GMC. So while you say it's up to them what they brought to these meetings, was there also an expectation and understanding that where issues were crossing a particular line, that you would need to know, that there was a duty to inform you?

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Yes, but more so directly to the medical HR meeting Α. through their meetings with me or through their Clinical Director -- sorry, Director of Service, or through HR. Each directorate would have an HR person embedded in it as well as what I had at the Medical Director HR meeting. That's where the main -- they would know that's where doctors should be sent to. whether it's performance, MHD, maintaining high

potential standards, potential referral to GMC, that's

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1			where that would go for individual doctors. This was	
2			more about system problems, if you like.	
3	81	Q.	Let me move to urology specifically. There's a range	
4			of somewhat disparate issues I want to raise with you.	
5			Can I raise a staffing issue with you? If we go to	12:32
6			TRU-25059. Sorry, let me go back to your statement,	
7			WIT-25696. At paragraph (d), you're explaining that	
8			you're involved in a series of emails on	
9			17 February 2012 regarding negotiations with	
10			Mr. Patrick Keane, the Specialty Adviser For Urology,	12:33
11			on the job plans for the upcoming new consultancy post,	
12			the consultant urology posts, specifically the	
13			proportion of SPAs, Supporting Professional Activities,	
14			which were to be allowed. It seems that the Trust	
15			wanted to advertise the post with 1.5 SPAs rather than	12:34
16			2.5 and Mr. Keane indicated that would not attract	
17			colleague support. Do you remember this issue?	
18		Α.	Yes.	
19	82	Q.	The internal emails, if we go to TRU-250955. I think	
20			there was a suggestion that the post could be	12:34
21			advertised as 2.5 for a fixed period and that the job	
22			plan could be adjusted down afterwards to 1.5?	
23		Α.	Yes, I agreed to that.	
24	83	Q.	That's the wrong reference. 250595.	
25				12:35
26			What was happening here, it would appear, is that on	
27			one view publicly the Trust was putting out an	
28			advertisement suggesting 2.5 SPAs for the job but there	
29			was a recognition internally that this couldn't be	

1 maintained for the longer term?

2 My view, and I think what we agreed, and I think it was Α. agreed regionally if not nationally, is there's a split 3 in that 2.5. So it is a standard consultant contract. 4 5 2.5 Supporting Professional Activities. But I think 12:36 what we were insisting on, and why we agreed 2.5 to be 6 7 reduced -- not to be reduced but that 1.5 was for 8 doctor's own professional development and the other one is for what we, the Trust, ask the doctors to do in 9 terms of being involved in, you know, improvement 10 12:36 11 activities, service development, so on and so forth. 12 In other words, you were guaranteed your 1.5 Supporting 13 Professional Activities, but the other one was 14 contingent upon doing things which were of benefit to both doctor And Trust. It probably wasn't -- I don't 15 12:36 16 know where that came from initially but I don't think 17 there would have been any point advertising a point 18 with 1.5 SPA's. Nowhere else was doing that. 19 we did want to get the point across that it was 1.5, if 20 you like, for yourself and one for us, as in the 12:37 employer. 21

22 84 Q. So in the approach, taken there was no
23 misrepresentation of the remuneration that a doctor
24 would enjoy?

A. I don't think so, no. I think we'd already established 12:37
that, you know. I can't remember the detail but I know
we'd already established that split in the 2.5.
I think that was agreed nationally as well, I'm pretty
sure. Yes, because I think we also agreed that, say

1 you had four consultants in a team, so they had these 2 four sessions that belonged to The Trust, if you like, that three of the doctors could give their Trust PA, 3 SPA if you like, to a doctor to do a specific piece of 4 5 It was really about fair play and taking account 12:38 6 and making note of what was happening. 7 8 Prior to that there was a bit of unfairness amongst doctors, you know, that a certain doctor might go off 9 and do all sorts of esoteric things and visits all over 12:38 10 11 the place and other doctors would have to cover for it. 12 I didn't like that idea. 13 So it was giving an element of control to the Trust? 85 Q. 14 Α. Fair play as well, yes. 15 86 Let me then turn to an initial view you appear to form Q. 12:38 16 in relation to the approach to clinical governance within urology. It concerned a trainee doctor called 17 18 Dr. Aminu. Aminu, yes. 19 Α. 20 And you were copied into an email on 2 March 2012. 87 Ο. Ιf 12:39 we can bring that up on the screen, please. 21 22 TRU-250598. This is being written to Dr. Weir, who was -- was he a director for --23 24 Medical education. Α. 25 So, Mrs. Roberts is writing to him to inform Dr. Weir 88 Q. 12:39 about a doctor. 26 27 who is currently under investigation by the GMC. 28

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She understands that the Training Programme Director

1 For Urology has spoken with Michael Young and Aidan 2 O'Brien and there have been no complaints about Patient 3 Safety or probity. We will be responding accordingly". 4 5 If we can pick up the issue with reference to your 12:40 It is at WIT-25697. Yes, just to take up 6 7 at the Director of Acute had -- sorry, maybe we'll 8 start at the top. You explained the inquiry that had come in and the Director of Acute, Dr. Gillian Rankin, 9 had received a similar inquiry from the GMC on 10 12.41 11 29 February, which she brought to your attention. The 12 issue, as you explained, just to cut to the chase, was 13 that an inquiry was raised in terms of whether concerns 14 had been raised about the competency of this doctor. 15 Scrolling down. You say that Mr. Brown, in his role as 12:41 16 Clinical Director at that time, discovered that a senior nurse, Shirley Tedford, had already raised 17 concerns about the competency of this doctor to the 18 19 Lead Clinician For Urology, Mr. Young, "but that this 20 had not been escalated to either of us", that's to you or Dr. Tedford. 21 22 No, Robin Brown. Α. 23 Robin Brown. 89 Ο. 24 25 You're explaining -- just so that we fully understand 12 · 42 the picture -- Mr. Young was aware of the concern, 26

having heard about it from the nurse, but hadn't drawn it to your attention and hadn't drawn it to Mr. Brown's attention; is that it?

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1		Α.	Yes, nor Mr. Weir as the Assistant Director of Medical	
2			Education.	
3	90	Q.	You go on to say:	
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5			"Although this was a matter of concern, the swift and	12:4
6			appropriate response by Mr. O'Brien did compensate,"	
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8			because, as I'll demonstrate now, after you raised	
9			a concern about how the matter had been dealt with,	
10			Mr. O'Brien went and spoke to the doctor and then	12:4
11			forwarded a report to you.	
12				
13			If we go to TRU-250599.	
14		Α.	Yes, I think Mr. O'Brien must have been the educational	
15			supervisor for that doctor. In other words, he was in	12:4
16			Mr. O'Brien's team. I think that's why he replied.	
17	91	Q.	TRU-250599. You are speaking to the Director of	
18			Nursing, presumably because it was a nurse who had	
19			raised the concern about this doctor, Dr. Aminu, with	
20			Mr. Young. What you're saying to Francis Rice, you're	12:4
21			explaining the background.	
22				
23			"This kicked off by a letter that you had received from	
24			the GMC. Our urology consultants thought he was just	
25			about okay. It seems the nurses have a totally	12:4
26			different view. My guess is that there is something	

never mind professional governance".

amiss in urology regarding multidisciplinary working,

Then, just before I ask you some questions about that, 1 2 if we go to AOB-819723. On the same day, 13th March, you write to Robin Brown and Aidan O'Brien asking for 3 something in writing regarding the concerns about 4 5 performance of this doctor. Then you go on at the end 12:45 6 to say to both Gillian Rankin and Francis Rice: 7 8 "It is a matter for concern that a senior nurse would have significant concerns about the performance of 9 10 a doctor that don't seem to have been followed through. 11 I think that there must be some learning here regarding 12 clinical governance." 13 This is, I suppose, just under two years into your role 14 15 as Medical Director. Your concern, it appears to be, 12:45 16 is that... 17 Α. One year. 18 92 One year, sorry, yes. Just coming up on just under one Q. 19 year. 20 12:46 Your concern is that there's a live concern on the 21 22 ground about the competence of a doctor or the actions 23 of a doctor. The nurses had this concern, rightly or 24 wrongly; the doctors don't seem to have that concern, 25 rightly or wrongly, but the problem is the person who 12:46 knows about it and who has responsibility to do 26 27 something about it, that is Mr. Young, hasn't raised Is that the point? 28 it. 29 I mean, as I said in the email, it's my guess Α.

there's something amiss. I wouldn't have thought very much different of any area in the Acute Directorate -and that's why I brought Francis into it -- whereby I thought nurses were very reticent to criticise doctors in any shape or form. So, there was that lack 12:47 of action in terms of Michael Young but there was also this block that Gillian certainly -- sorry, Shirley Tedford did report it to Robin Brown. Robin is only coming up once a week from Daisy Hill to look at things and doesn't see everything, so fair enough. 12 · 47 Shirley then also has her professional lines to say this doctor may be putting the whole system at risk. It wasn't that bad as it turns out. I'm quite removed from the frontline, so to speak, and I can only guess what's going on there, and I'm expecting people to 12:48 raise issues up through the system, first to Robin, then to Eamon and then to me. It indicated to me that there was a general cultural problem, I didn't think necessarily particularly in urology, but generally. I was pretty aware of it throughout the Trust and it 12:48 was a real contrast to my experience of mental health. Mental health nurses, mental health social workers would have no computation whatsoever about putting a doctor in his place and, if that didn't work, coming to me as the Clinical Director or Associate Medical 12 · 48 I was a bit concerned about that. Director.

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I discussed it with Francis and Gillian, what we did, and Francis as I described to you has a full-time job

1 in Mental Health never mind being Director of Nursing. 2 what we did was a series of walk rounds. There was a whiteboard initiative being brought into all the 3 4 wards with the new technology and we used that as an 5 opportunity to go and visit all the wards. 12:49 subliminal message, which is a very gentle message, is 6 7 look, any concerns at all, it is not just a matter of 8 going to the doctor, you can go to your lead nurse, the lead nurse can go to Francis, Francis can speak to me. 9 It was trying to open that up. It was very limited, it 12:49 10 11 was a limited intervention. How far we got with that, 12 I don't know.

13 93 The Panel may consider it prescient that early in your Q. role in the Medical Director's office, you are pointing 14 15 to -- and saying that it was your sense that it was 12:49 16 more widespread than urology -- but you're pointing to a sense that professional governance, clinical 17 18 governance, are potentially weak. Ultimately, 19 I suppose, it comes down to ensuring that those who 20 have a responsibility, whether that's the clinical 12:50 lead, the clinical director or the Associate Medical 21 22 Director, that they are doing their jobs to escalate 23 matters or to challenge matters at source. 24

Yes. Α.

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94 Did you, appreciating that was the culture that you Q. were working within, take any particular initiatives in that respect, or was it part and parcel of building the change that we've looked at already through M&M and that kind of thing?

12:50

- 1 I'm pretty clear on the memory at the time that what Α. 2 concerned me was the deference to seniority, to 3 hierarchy. That, to me, was the problem. It spills over into clinical governance and so on and so forth, 4 5 but the block is because of undue deference to 12:51 That was my view. I had seen evidence of 6 7 that right across the Acute Directorate; more so in 8 Craigavon than in Daisy Hill. Daisy Hill is a smaller hospital and less in the way of those blockages, shall 9 I saw it more as a cultural problem throughout 12:51 10 11 that had to be tackled. I thought my best way was to 12 tackle that systematically as opposed to individually. 13 I'm pretty sure similar problems existed elsewhere.
- 14 95 Q. Clearly there can be no quick fix to those kinds 15 of things. We'll probably go on this afternoon to look 12:51 16 at some of the specific issues that didn't come up to you and were left improperly addressed, some might 17 18 argue, in association to Mr. O'Brien's practice. But 19 when you look back from that position at the things 20 that didn't arrive on your desk, nobody told you about them, I think, will be your evidence, if I can 21 22 anticipate. What does that say to you, given that you 23 had a sense of that at the very beginning through this 24 incident.

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I had a sense of it everywhere; that was my problem. Α. As I say, there were firefighting issues arising all over the place. One of the positives in that was I knew Robin Brown quite well from working together in Craigavon -- sorry, in Daisy Hill. We were both

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1 Clinical Directors. I'm pretty sure he would have made 2 it clear to Shirley Tedford that it's very easy to approach me if you have any concerns about anything 3 clinical governance wise. But then Robin is at 4 5 a disadvantage because he is coming up from Daisy Hill 12:53 maybe half day a week and so on and isn't fully 6 7 cognisant of all these things. But I was confident 8 leaving things with him, he's a very approachable, sensible manager. 9 Can I just finish and we'll take an hour this afternoon 12:53 10 96 Q.

just to go through some of the other issues. A particular issue around Mr. Mackle. He was the AMD for Surgery; one of his areas of responsibility was urology; one of the clinicians who he had to deal with across a number of issues, including job plan, chasing 12:54 triage as an issue, an issue around benign cystectomies, an issue around intravenous fluid in antibiotic management, a number of incidents leading in late 2011 to a facilitation in relation to a job plan He has recalled in his evidence that at some point in 2012, he can't recall a specific date, that he was advised that there was a concern abroad that he was bullying or harassing Mr. O'Brien. The upshot of that, just to put it in simplistic terms, was that he was invited to stand back from having a director input in 12:55 the management of Mr. O'Brien, and Mr. Brown, as the CD, was to become more prominently involved if issues were to arise.

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He said, just to be clear -- if we can just bring this up on the screen, please. WIT-11679 at paragraph 92. Just scrolling down.

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"At my next meeting with John Simpson, I advised him of 12:56 the issue and the change in governance structure in There was no formal investigation of the complaint and I've checked with Zoë Parks, etcetera, and she says there's no record on my file of the accusation of bullying." 12:56

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So he is saying there, without going into specifics, that he told you about the issue and the change in the structure. Is that something you remember?

Not in the same way, no. He may have said something to 12:56 Α. me about that. My perception was that he was struggling with job plans, one of them was urology, and that he proposed he needed help from Robin Brown to come up from Daisy Hill to help him manage. the general agreement.

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If he had been accused of bullying, I would have taken that very seriously because in another case, another doctor accused another AMD of bullying and to me that calls into question the whole validity of medical management, including pipeline. So, that would have been investigated had it been raised. I would have said, I imagine, to Eamon, look, write that down, bring it up to HR, put something on record, we will have to

12:57

12:57

Т			Took at that, because that S what I are in other cases.	
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3			But I did read his transcript and I think he makes the	
4			point that he was a bit quite upset by the whole	
5			thing and maybe not thinking very clearly. He may have	12:58
6			thought that he said that to me but I don't remember	
7			any comment about bullying.	
8	97	Q.	It wasn't discussed with you by any other person in	
9			senior management?	
10		Α.	No. I probably would have informed the Chief Executive	12:58
11			that there was a change maybe she already knew	
12			that Robin Brown was come up to help Eamon. That was	
13			the general view which seemed a reasonable thing to do.	
14			As I said earlier on, it was putting Robin in	
15			a difficult position but he was up for it, so I agreed	12:58
16			to it.	
17			MR. WOLFE KC: It is one o'clock. Back at 2.00?	
18			CHAIR: Yes. Two o'clock, everyone.	
19				
20			THE INQUIRY THEN ADJOURNED FOR LUNCH AND RESUMED AS	12:58
21			FOLLOWS:	
22				
23			CHAIR: Thank you, everyone.	
24			MR. WOLFE KC: Good afternoon, Dr. Simpson.	
25	98	Q.	Could I have up on the screen, please, WIT-16551.	13:57
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27			Drawing your attention, Dr. Simpson, to a record of	
28			this meeting, it obviously predated your time in the	
29			Medical Director's hot seat. 1st December 2009.	

attended by Mrs. McAlinden, then Acting Chief Executive, and Dr. Loughran, Mr. Mackle, Mrs. Burns notably, Mrs. Trouton notably; Mrs. Rankin. I didn't read out Mrs. Clarke deliberately. I've named the people you would have had some interactions with in terms of -- primary interactions with that might have related to urology when you took up post.

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The reason for bringing you to this document is that all of those significant, important people are in 13:58 attendance. If we scroll down, please, to the next It is a meeting concerning urology. Just scroll back up, sorry. A number of quality and safety issues are addressed at the meeting. One of them is an issue in relation to the use of IV antibiotics, which was 13:58 then the subject of a review or informal consideration or investigation as to the appropriateness of the practice. Just scrolling down, the action is set out there. It was a practice which certainly concerned Mr. O'Brien and perhaps Mr. Young, although Mr. Young's 13:59 evidence in relation to that is yet to be given to the Inquiry and he takes some issues.

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Then there's a second issue in relation to quality discussed, the triage of referrals. One consultant's triage is three weeks and he appears to refuse to change to meet the standard of 72 hours. When Mr. Mackle gave evidence, he believed that that was a reference to Mr. O'Brien. Red flag requirements for

1		cancer patients:	
2			
3		"One consultant refuses to adopt the regional standards	
4		that all potential cancers require a red flag and are	
5		tracked separately".	14:0
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7		Then, fourthly, the chronological management of lists	
8		for theatre. Those are issues on the agenda concerning	
9		urology and clinicians within urology at that time	
10		before you take up post; a year and a half before you	14:0
11		take up post.	
12			
13		By the time that you do take up post, Dr. Simpson, the	
14		behaviours of Mr. O'Brien around triage are said to be	
15		continuing, according to the evidence. There had been	14:0
16		an issue which was investigated around benign	
17		cystectomy. In the middle of 2011, just before you	
18		took up post, there was an investigation conducted by	
19		Mr. Brown in relation to the disposal by Mr. O'Brien of	
20		some patient notes in a bin, fluid management or fluid	14:0
21		balance notes. There had been a lively dispute between	
22		Mr. O'Brien and managers in relation to his job plan	
23		that went to facilitation.	
24			
25		Were any of those issues drawn to your attention by way	14:0
26		of hand-over?	
27	Α.	No. Only the letter that Eamon Mackle sent to I think	
28		Gillian, copied to me, about the benign cystectomies.	

the conclusion of that report which seemed to me to

close the matter. This minute is completely new to me.

2 I've never seen anything or heard anything about it.

3 99 Q. Yes. If we go back to what you've just said, you

4 refer to being told about the benign cystectomy issue.

TRU-281958. It's 28th July and Patrick Loughran,

6 Medical Director at that time. This must have been

just a week or two before you took up the position and

14:02

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14:03

14:04

14.04

he was to vacate the position. You're copied into this

9 under the heading "Urology Review", along with

10 Mr. Mackle and Ms. Brennan. Were you doing some kind

of hand-over or dummy run before taking up the

12 position?

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A. Yes. We had a couple of weeks in July where I shadowed Paddy, and I was confident enough that most things could be handed over in terms of continuity with regards to the same managers being in place, particularly Anne Brennan. I did suggest to The Trust that Paddy should be kept on for a session or two per

week for a few -- maybe six months, but that wasn't

agreed to. I thought that would have been helpful.

21 100 Q. I mean there are other emails that the Panel are aware

of and you have referred us to around this issue. But

in short, they seem to be saying to you the review has
been conducted -- to use the language of this -- the

been conducted -- to use the language of this -- the final report produced by Marcus Drake, who was

a urologist who came over to do a desktop review of the

27 patient charts, seems to be the words here supportive

or indeterminant. They're not his words but that's the

29 description given to you.

Т				
2			As you explain in your Section 21, this was really	
3			a matter for Mr. Mackle to follow up and put to bed,	
4			and if there were any issues requiring your	
5			involvement, they would be drawn to your attention.	14:05
6			That was your expectation?	
7		Α.	Certainly, yes.	
8	101	Q.	Is it fair to say then that when you started the	
9			Medical Director's role, you didn't understand there to	
10			be any issues or concerns regarding Mr. O'Brien or the	14:05
11			practices within urology service in general?	
12		Α.	Definitely not. No, there wasn't. I have a vague	
13			memory, it wasn't straightaway but it was maybe at some	
14			stage, but it's a vague memory of me in a meeting or an	
15			informal meeting with Debbie Burns as Director of	14:05
16			Acute, so it must have been actually 2013, perhaps.	
17			Possibly Eamon Mackle was in the room and I must have	
18			asked a question because the answer was "That's just	
19			Eamon, he's very slow". I can't remember what the	
20			discussion was about. It might have been about a	14:06
21			number of things.	
22	102	Q.	Sorry, did you say that's just Eamon or is that's just	
23			Aidan?	
24		Α.	Sorry, Aidan. Yes.	
25	103	Q.	Is that what you meant to say, Aidan?	14:06
26		Α.	Yes. That's just Aidan, that's just him, he 's very	
27			slow.	
28				

_			That's the only memory I have or any concerns being	
2			raised. I can't remember the discussion, in particular	
3			what was the subject matter, but there was nothing to	
4			alert me. That puzzles me, but there was nothing to	
5			alert me of any concerns.	14:06
6	104	Q.	I'll raise some issues with you this afternoon in	
7			relation to triage and in relation to patient charts,	
8			dictation and what have you, and take your views on	
9			each one briefly.	
10				14:06
11			Can I start with the issue of actioning results. The	
12			scenario is the clinician has referred a patient to	
13			diagnostics, whether that's histopathology or whether	
14			it is radiology, to get a scan done. The report comes	
15			back. The question, I suppose, is who's going to read	14:07
16			it, when's it going to be read and when is action going	
17			to be taken. It's that context we're looking at.	
18				
19			Can I ask you to look at an email, 2nd September 2011.	
20			It's TRU-250590. It's, as I say, 2nd September.	14:07
21			You're just not three or four weeks, perhaps, and it is	
22			from Gillian Rankin to a number of people. The issue	
23			is meeting regarding a consultant urologist. It says:	
24				
25			"I think there would be merit discussing current issues	14:08
26			around one of our senior staff. Is there any chance we	
27			could meet 2.00 to 3.00 p.m. Monday next."	
28				

Then there's a specific message for Eamon.

1				
2			Do you know what, at first blush on reading that, what	
3			that was about or who it concerned?	
4		Α.	No. I mean, I've looked at that last year. I've no	
5			memory of it, to be quite frank. Why it wasn't	14:08
6			followed up I was up in Gillian's office for other	
7			reasons, as I mentioned earlier, with the paediatric	
8			interface with ED. I have just drawn a blank on that.	
9			I have no idea what that is about.	
10	105	Q.	I'm going to seek your views on whether my efforts to	14:09
11			fill in the blanks could be right, and you can comment	
12			accordingly.	
13				
14			If I can draw your attention to an email chain about	
15			a week prior to this email. It starts at TRU-276808.	14:09
16			Just scroll down. This is Heather Trouton, and she's	
17			writing to a number of people, including Eamon Mackle.	
18			It's, as I say, 25th July 2011, a week before the email	
19			calling a meeting about a particular urologist. What	
20			she's saying here is:	14:09
21				
22			"I was going to address this verbally with you a few	
23			months ago but just to be sure, can you please check	
24			with your consultants that investigations which are	
25			requested, that the results are reviewed as soon as the	14:10
26			result is available and that one does not wait until	
27			the review appointment to look at them."	
28				
29			Going on up then, and we can see Martina Corrigan	

copies that email in to a range of people, including 1 2 Mr. O'Brien and other of the consultants in urology. The date on that is 27th July. Then Mr. O'Brien 3 In essence, there's a lot of 4 responds to that. 5 questions set out but he's saying that he is writing in 14:10 response to the email "informing us that there's an 6 7 expectation that investigative results and reports 8 should be reviewed as soon as they become available", 9 and he's concerned about that for several reasons. 10 14 · 11 11 Just going on up the page, there is then an email on 12 25th August suggesting that Martina will need some 13 assistance in replying to that. 14 15 On up the page I think there might be further... 14:11 16 17 "I have been forwarded this email by Martina and 18 I think it raises a governance issue as to what happens 19 to the results of tests performed on Aidan's patients. 20 It appears that at present he does not review the 14:12 21 results until the patient appears back in Outpatients 22 Department." 23 24 Clearly, management are concerned that results could go unread while a patient waits for a review appointment, 25 which at that time and subsequently was not necessarily 26

waiting list background.

easy to get, that is a review appointment, because of

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Т			I wonder can you help us. when you look at that, do	
2			you think the meeting called for 2nd September could	
3			have been to address that issue, or do you simply not	
4			know?	
5		Α.	I don't know but it sounds like a possibility,	14:13
6			certainly. But then I had no sight of any of these	
7			emails or no discussion about them.	
8	106	Q.	Nobody came separately to you	
9		Α.	No.	
10	107	Q.	to say this is the issue we need to discuss?	14:13
11		Α.	No.	
12	108	Q.	The original email that I brought to your attention	
13			mentioned "issues", plural. Just to go back to it,	
14			TRU-250590. So it's issues, plural. "Current issues	
15			around one of our senior staff".	14:14
16				
17			What happens next around this issue is drawn to your	
18			attention, at least the broader issue of actioning	
19			results. Diane Corrigan from the Commissioner's Office	
20			wrote to the Trust on 14th November. If we could have	14:14
21			up on the screen, please, WIT-105752.	
22				
23			Just to fill you in with a bit more background, the	
24			issue around actioning results was a development or	
25			a spin-off of a root cause analysis case where the	14:14
26			patient concerned ran into difficulty because a swab	
27			was retained in her cavity during surgery. A scan	
28			after four months picked up an abnormality, but	
29			Mr. O'Brien didn't read the scan report so that the	

Т			patrent came in as an emergency patrent at about	
2			12 months post theatre, post surgery, and it was then	
3			detected that there was a foreign body in her cavity.	
4				
5			That issue about reading the report or the	14:15
6			investigation report as soon as it might be available	
7			had not been picked up on within the SAI review, and	
8			this is Mrs. Corrigan's reason for writing.	
9				
10			If we go down to the last page, the second page of this	14:15
11			letter in the final paragraph, where she picks up on	
12			the point:	
13				
14			"It is the practice of the patient's consultant	
15			urologist not to review lab or radiology reports until	14:16
16			patients attended their outpatient appointment. There	
17			was no further comment on this practice nor any	
18			recommendation relating to this in the SAI. I believe	
19			that this highlights an area where the Trust would have	
20			considered action to be appropriate".	14:16
21				
22			From that letter coming in, it's drawn to your	
23			attention; isn't that right?	
24		Α.	Yes.	
25	109	Q.	Gillian Rankin copies you into an email in relation to	14:16
26			this. If we can go to WIT-10574. Sorry, wrong one.	
27			If we go to WIT-105754. Just scrolling down. The	
28			letter from Diane Corrigan is being copied around this	
29			level of management. Then moving up. there's	

discussion about who should draft a response. Then in 1 2 the next email at the top from Gillian Rankin, there's 3 an agreement that Deborah Burns would take care of the drafting and Gillian Rankin explains that would be 4 5 great. 14:18 6 7 "This was discussed with all AMDs on two occasions in 8 the past year and I think our only specific issue is with one urologist and Heather" -- that is heather 9 Trouton, I think -- "has been working on this in 10 14:18 11 detail". 12 13 I think this is identifying the fact that it is one 14 urologist and we believe that to be Mr. O'Brien. 15 you ask any questions around this to see whether the 14:19 16 actions or conduct of this clinician were being 17 effectively addressed? 18 I believe I sent an email to Debbie and Gillian Α. 19 on 9th December. Scroll up slightly. It was something 20 along the lines of, "Dear Debbie, what's the progress 14:19 on this". 21 22 110 Yes. Q. 23 And she replied, that afternoon in fact, that a letter Α. 24 had been drafted and an action plan was in train. 25 Certainly the follow-up from Mrs. Corrigan was to write 14:19 111 Q.

a letter, I think. The letter is below that, I think.

This would have been -- every Friday I would sit down

with Anne Brennan and try to tidy up loose ends.

The letter is at 56 is it? 58. There we are.

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Α.

Q.

1 upshot was that this was a letter going back to 2 Mrs. Corrigan. You can see what was being proposed in 3 the last paragraph. The Trust was going to consider 4 whether it would be appropriate to devise a protocol 5 around this. But I'm just wondering -- well, that's 14:21 6 a general response to a problem. It was being flagged 7 to you that there was a problem with a particular 8 urologist. We obviously had the proposed September meeting which, according to Mr. Mackle, the 9 meeting didn't take place for whatever reason. 10 не 14 · 21 11 thought it was an issue to do with this. He thought it was going to be a discussion in relation to actioning 12 13 results. Then the matters develop and it is now in the eye view of the Commissioner, and the word back to the 14 15 Commissioner is we're going to look at this and develop 14:22 16 a protocol, perhaps. But I wonder, wearing your hat with the responsibility for the practice of doctors, 17 18 whether there was enough information there for you to 19 get to grips with the particular doctor concerned, or 20 what was your way of dealing with that? 14:22 Well, with that issue or any other issue, my view would 21 Α.

A. Well, with that issue or any other issue, my view would have been there's all sorts of changes of practice that doctors have to cope with and whatever. Where a doctor should be escalated to me, I don't think it's my business to escalate it to myself. A doctor should be escalated to me whenever there is a lack of engagement, for whatever reason, or concerns because then that indicates there's a broader problem, possibly each a fitness to practise issue, whatever. What I remember

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1 from that is there seems to have been a plan to fix the If it hadn't been fixed, I would have assumed 2 that would have been escalated to me. 3 But it wasn't: I don't know why exactly. But it seemed to me that was 4 5 a problem being fixed. Appropriately so, because that 14:23 was the responsibility of, if you like, the three 6 7 people involved, the Assistant Director For Clinical 8 Governance, Debbie Burns; the Lead Clinician Associate Medical Director who is responsible for the performance 9 of his doctors, and the Operational Director, all of 10 14 · 23 11 whom I would have trusted to escalate to me whenever 12 necessary.

- 13 Does it appear to you somewhat odd that you're being 113 Ο. 14 called in to a meeting in September, the meeting doesn't happen but it's a meeting to urologist unnamed, 14:24 15 16 and then that disappears. The meeting doesn't happen, 17 no discussion, you're not reporting any discussion 18 around a particular urologist, and nothing else emerges 19 from that.
- A. All I can assume is I assumed they were fixing the problem. If they hadn't fixed it, they should escalate to me. Why they didn't, I'm not sure. I was available. Other doctors were escalated to me. So, I have to pass on that. I don't really understand.
- 25 114 Q. Just to focus on, perhaps, what you might have expected 14:25
 26 on this singular issue, a doctor declaring that he has
 27 great problems or concerns with the notion he should
 28 action results promptly or read results and action them
 29 promptly. We know that this wasn't the only case of

1 a patient getting into difficulty or potential difficulty because Mr. O'Brien didn't read the results promptly. There was one case in 2020, which is part of 3 the nine SAIs that have led to all of this. another case, Patient 92 in 2018. It may be that 14:25 Mr. O'Brien continued to take the view that he wasn't resourced for adequate time to read these reports promptly, and it may be that he continued to practise in the way that I described.

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From a governance perspective, there really was a need for somebody to sit down with him at this moment in 2011 and say, right, this is the rule, this is what we expect, and you're going to be monitored for compliance. Does that seem reasonable?

14:26

14:27

14 · 27

I would expect that. Where I would expect I would be Α. brought into it is if there was non-compliance over a period of time. That to me then calls into question, you know -- maybe not so much fitness to practise but is there wider issues here that need to be investigated. It wouldn't have been the slightest problem to me to look at this, really.

23 Could I ask you --115 Q.

24 I think the only possible explanation is that, you Α. 25 know, with low-level concerns that, if you like, the guys in the front are meant to fix and if they are not 26 27 fixing them, maybe, I don't know, maybe they feel they are failing if they have to refer up to me. 28

1 I know from reading other transcripts that there seems 2 to be this idea that referral to a Medical Director, the medical HR meeting and potentially Maintaining High 3 Professional Standards is some kind of never event. 4 5 But it wasn't like that, in my view. It would be 14:27 better to refer up earlier. 6 In some cases that 7 happened, and in fact we exonerated some doctors where 8 there had been concerns which were unfounded. we went further. That kind of -- those series of 9 issues, I think, should have been what you would call 10 14 · 28 11 the preliminary or informal stage to take a broader 12 look at that. I'm not sure why that didn't happen. 13 That would have made everything a lot easier. 14 116 Q. Just to pull up on that point about something of a 15 squeamishness or a never event 14:28 16 17 to use that term, about bringing things to you because 18 they may be regarded as too low-level, there's perhaps 19 an example of that kind of thinking in discussions that were taking place around triage and in relation to 20 14:28 Mr. O'Brien's tendency to retain patient charts at 21 22 home. 23 24 Let me ask for your comments on this sequence. Ιf 25 we go to TRU-278249. I suppose really the top email 14 - 29 there encapsulates what Mrs. Burns is saying. 26 27 a period of perhaps a couple or several years, it had been noticed that Mr. O'Brien had been retaining charts 28

at home, and that was causing difficulties when

1	patients were coming in. Sometimes he could be	
2	contacted and he would bring the charts back promptly	
3	but sometimes patients might come in as an emergency	
4	and there was no chart there. Mrs. Burns is saying, in	
5	the context of one particular incident, asking did the	14:30
6	patient get seen:	
7		
8	"I think if we can't agree with him, John Simpson needs	
9	i nvol ved. "	
10		14:30
11	So that goes to Anita Carroll, Heather Trouton and	
12	Martina Corrigan. Mrs. Trouton decided that the	
13	appropriate course would be to speak to Michael Young	
14	and Robin Brown in relation to this. We can see	
15	TRU-278249. Sorry, wrong reference. If we go to	14:30
16	WIT-98423 at the bottom of the page. If we work from	
17	the bottom up, she's writing to Messrs Brown and Young,	
18	and the issues are triage and having charts at home.	
19	She is saying:	
20		14:31
21	"I really need a response in one week on how this is	
22	being addressed for now and the future or I will be	
23	forced to escalate to Debbie."	
24		
25	Debbie Burns already knew about the issues.	14:32
26		
27	"It is already being suggested that Dr. Simpson be	
28	involved" that was the previous email from Debbie	
29	Burns which I showed you "which I have not	

progressed to date but it may have to come to that unless a sustainable solution can be found."

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Then if you just go up the page towards Mr. Brown's input, to take his input. Michael Young says I will speak, and Mr. Brown says "Well, Aidan is an excellent surgeon and I would be more than happy to be his patient. That could be sooner than I hope", he jests, "so I would prefer the approach to be "how can we help"."

I assume, judging by what you said earlier, that you

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Α.

are thinking that these issues, if they are protracted, if they are not getting fixed despite repeated engagement with Mr. O'Brien, they should come to you? 14:33 Definitely. I know from reading other transcripts this view that Maintaining High Professional Standards is some kind of disciplinary process; it is not. more or less designed by the BMA to deal with the process of people being put on gardening leave where 14:33 senior doctors couldn't be dealt with, knowing what to do, and so on and so forth. When I came into post, as HR described it to me, this is a comfort zone for doctors compared to the disciplinary processes for other staff. That wouldn't have been a bother to me to 14:33 have add it under Maintaining High Professional Standards. After a year, I did agree with Kieran Donaghy that we should be looking for doctors to be escalated to us sooner rather than later, particularly

- where there's a train of lower level concerns that may or may not indicate a major problem, before a major problem happens.
- 4 You talked earlier -- sorry to cut across you -- about 117 0. 5 the efforts you put in to try and change the outlook of 14:34 6 your AMDs and to some extent your CDs as well; you were 7 meeting with them and telling them how you wanted to do 8 business. Given that those were the messages you were putting out, can you try to explain, or at least 9 comment on, the thinking that is revealed in these 10 14:34 11 emails. Mrs. Trouton was obviously operational staff 12 so you had no, I suppose, direct input into her way of 13 But we have Mr. Brown here clearly aware of workina. 14 the difficulties being caused, and he's not drawing 15 them to your attention. 14:35

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Yes, and I know Robin's approach. Robin Brown is Α. a very benevolent type leader who likes to see the best in people, and I can understand that approach. me a year to get through to everyone that Maintaining High Professional Standards can sometimes exonerate the 14:35 It is not a disciplinary process, it's a discovery process. The fact that NCAS, National Clinical Advisory Service, is involved from the start makes it very clear, it is about remediation, the outcome is to be remediation, it's to fix the problem. 14:35 So, when you have ongoing problems like that and they are not being solved, use the Medical Director's Office, the HR advice, the expertise there was between the four of us, Kieran Donaghy, Ian Parks, myself and

Anne Brennan, to come up with a resolution.

The other thing -- and reading through the other transcripts, this seems to be mixing -- is the cases did fix, if you like come up with solutions, it was normally or usually when the doctor was represented by either the BMA or the Hospital Consultant Specialist Association because those guys are negotiators, they understand the Health Service, what we can do, what we can't do, they advise the doctor appropriately that this is all about getting things fixed. It's never comfortable to be the subject of an HR procedure but it's also an opportunity for a doctor to clear his name, to say, look, I have my side of the story, and lift it out of the frontline to another view.

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what we found was that operating MHPS, quite often we needed to get a Clinical Director to be the case investigator from a different part of the hospital because Clinical Directors didn't really like to be that person. So we came up with that kind of arrangement. Normally it would be Dr. Chada, who volunteered to be the case investigator, and normally Stephen Hall, sadly deceased, as the case manager. It takes it out of the frontline, so to speak, and brings a bit of a spotlight onto it. We can look at where the risks are, the concerns are; the doctor has an opportunity to put his best foot forwards with regards to his representation, and NCAS advice on remediation.

The outcomes are is there a health problem, is there a disciplinary problem, is there a practice problem? But also the outcome is then reviewed by ourselves at that Medical Director's HR meeting. What I'm looking for there is there engagement with the remediation plan because that's the key to me whether or not this doctor needs to be considered for referral to the GMC. That would have happened.

14:37

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what would have happened in those cases is that we would have discussed something like this amongst ourselves. The Employment Liaison Adviser from the GMC would come in afterwards and we would discuss cases like that with her, either potential referrals or referrals. Even then, you know, the doctor is then -- 14:38 there's another investigation separately by the GMC. The doctor again has an opportunity to seek remediation, sort the problem out. I don't know why that wasn't escalated. I just don't know.

20 118 Q.

Dealing specifically with the issue of triage, you'll know that Dr. Chada, in her report, referred to 783 untriaged referrals dating back to your time as Medical Director. The Inquiry has received some evidence that the issue of triage was drawn to your attention. Just I'll go through the three items and then you can comment.

Mr. Mackle, at WIT-11784. Just scrolling down, he says as regards the issue of triage being an ongoing

1	problem, he was first aware of it in 1996. This is the	
2	last four lines of the paragraph.	
3		
4	"I did inform Paddy Loughran and John Simpson of the	
5	issue but I admit I didn't raise it as a serious	14:39
6	governance concern and neither did they question it as	
7	being one. On reflection due to the repeated failure	
8	to perform timely triage, a thorough investigation	
9	should have been undertaken."	
10		14:40
11	Mrs. Corrigan, at AOB-60406, she says that you were	
12	aware of the difficulties. This is paragraph 6, four	
13	or five lines down:	
14		
15	"I am aware that in the past Dr. Gillian Rankin would	14:40
16	have addressed the problem with Dr. Simpson in his role	
17	as Medical Director."	
18		
19	She goes on to say on the next page, I think it is	
20	paragraph 6 No. She says at one point Sorry, if	14:40
21	we go to the next page, sorry, at paragraph 12. She	
22	says:	
23		
24	"I know the issue would have been addressed with	
25	Mr. O'Brien verbally but I suspect it was never in	14:41
26	writing to him. I know it was verbally addressed by	
27	Eamon Mackle, Paddy Loughran, John Simpson and more	
28	recently Dr. Wright."	

1			There's two witnesses to the Inquiry suggesting the	
2			triage issue was raised with you. Just in fairness,	
3			Mr. O'Brien makes it clear that you didn't speak to him	
4			verbally, didn't speak to him about the issue, but	
5			Mrs. Corrigan evidently thinks you did and Mr. Mackle	14:4
6			thinks he raised it with you, albeit not as a serious	
7			governance concern.	
8		Α.	I have no memory of that, none at all. So	
9				
10			It is a serious matter of concern.	14:4
11	119	Q.	Yes. At one point, as you know, Mrs. Burns, it's	
12			alleged, although she has a different view of it	
13			maybe I'll just rephrase that to be absolutely clear,	
14			keep it neutral at one point a so-called default	
15			arrangement was put in place so if that triage wasn't	14:4
16			performed, the patient was placed on the waiting list	
17			in accordance with the classification of the referral.	
18			So a routine case, if it needed upgraded, wouldn't be	
19			upgraded because it wouldn't be triaged but it at least	
20			found its way on to the waiting list. Was that issue	14:4
21			discussed with you?	
22		Α.	No. The evidence by Eamon and Martina and Debbie	
23			the Inquiry is the first time I've heard of any of	
24			this.	
25	120	Q.	Yes.	14:4
26				
27			Mrs. Burns, to be clear bring this up on the screen	

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please, WIT-98934. Just in the middle of the page.

The question is "What is the evidence that the problem

was referred to higher authority"? I think the proper
way to understand that is if you look to five lines
down, DB, that's Deborah Burns, "cannot remember if she
made John Simpson aware of the problem".

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Within that note, as you can see a bit of a shorthand note, she went on to give evidence in relation to this, suggesting that you didn't have a good relationship with Acute sector consultants. I think that's --

- 10 A. 200 of them? I mean, that's nonsense. I have no 14:45
- 12 I suppose it is difficult for you to deal with the 121 Q. 13 perception, but plainly issues were not raised with 14 you, on your account. We've seen how Mr. Brown 15 hesitated and then didn't ultimately bring the charts 16 or triage issue to you. You've been at pains to 17 explain that you took a very balanced view of MHPS; it 18 wasn't a disciplinary weapon, as such.
- 19 A. Yes.
- 20 122 Q. But do you think you could have sent out the message
 that, you know, difficult doctors or doctors with
 shortcomings would have something to fear if the issues
 were brought to your attention?
- A. I sent out those messages numerous times. For example, there was another consultant where there was low-level concerns, bullying. I had to put the message out, really, people, you need to give me evidence of it. Even though the HR Director was telling me, well, that bit of evidence isn't much. What I decided to do was

to launch MHPS because it needed to be dealt with. Although there was very little beyond the informal phase, it actually produced a result and the bullying So, I can't understand this. stopped.

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Possibly, maybe, I'm the first Medical Director whose also Responsible Officer and a direct line to the GMC. As I've described to you, and perhaps it didn't get through everywhere, it's not just -- it's that old-fashioned idea, you know, that these doctors are wonderful, until something terrible happens and then you have to escalate to the GMC. It wasn't like that. I mean, there were plenty of cases that were escalated and dealt with fairly firmly, and compassionately at times. Probably when there has been a bigger issue. You know, there has been some criminal cases, for example, that were straight up to me. But lower-level concerns, that seems to have been missed somewhere.

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I never took the view that doctors were special people; 14:47 they're people who do a special job. Had that -- well, If that was escalated to me, my approach who knows. would be let's fix this for the benefit of the Trust and for the benefit of the doctor and for the benefits of the patients. What would guide me in that would be not so much did he comply with this or did he comply with that, it would be really I would be looking at the doctor's insight and serious engagement with remediation and getting the problem fixed.

So, even after MHPS is finished, there will be, say in cases where there's remediation, we don't walk away from it, we review it every month and get reports as to how well that's going. The big issue for me as

a Medical Director is if I think that there isn't proper engagement or there's evasiveness or there's something else going on, to me that indicates a problem with fitness to practise, the more global fitness to practise. But as I said earlier on, that would be then discussed with the Employment Liaison Adviser. If it was that I did refer someone to the General Medical Council, they would do their own investigation, make their own judgment.

14:48

This is unknown. I don't know why. It is not just me, this is unknown to everyone, really, I thought.

- You did some work around the administration of the Q. transition from being a private patient into the NHS. You did some work in 2014, including what was described 14:49 as a paying patient's roadshow. I don't need to bring this up onto the screen but the work was described as introducing a formalised process necessary for the Trust to meet with the Department 's audit requirement. Is it fair to say you were trying to 14 · 49 tighten up the procedures around that?
- A. Yes. I think it actually kicked off under
 Paddy Loughran's time and we finished it, myself and
 Anne Brennan, just to bring clarity to, you know, we're

TRA-09305

1			not a private hospital but private patients can be	
2			treated if they're transferred appropriately to an NHS	
3			system.	
4	124	Q.	In that context, I want to ask you about this. Bring	
5			up on the screen TRU-27504. Sorry, try 27508. Scroll	14:50
6 7			down four pages, please. Note: The correct bates reference for the document being referred to below is TRU-2745 Annotated by the Urology Services Inquiry.	04.
8			There's a message sent by Mr. Haynes, if we scroll down	
9			the page, to Mr. Young and Mrs. Corrigan, in May 2015.	
10			He is saying:	14:51
11				
12			"I feel increasingly uncomfortable discussing the	
13			urgent waiting list problem while we turn a blind eye	
14			to a colleague listing patients for surgery out of date	
15			order, usually having been reviewed in a Saturday	14:51
16			non-NHS clinic."	
17				
18			He sets out further detail around that. That's the	
19			issue. He's asking Mr. Young if we just scroll down	
20			the page "This needs to be challenged to put a stop	14:51
21			to it".	
22				
23			Up the page then, we see Mr. Young's response. "Point	
24			taken. Agreed. Play a straight honest game." The	
25			suggestion might be that he's going to address it.	14:52
26			I think the evidence around whether it was addressed is	
27			still to be fully revealed to the Inquiry, but this is	
28			a year after you've re-emphasised, perhaps, the need	
29			for probity around the transfer of private patients	

Т			into the NHS.	
2				
3			Would you have expected an issue like this to be	
4			addressed locally by the clinical lead or the clinical	
5			director, or would you have expected to have heard	14:52
6			about it yourself?	
7		Α.	If it wasn't fixed, I should have heard about it. It	
8			was, you know, it was my policy, if you like. If the	
9			medical leadership structure couldn't handle it, then	
10			they should have said to me, look, this isn't working;	14:53
11			we understand what the policy is. In general, I think	
12			the vast majority of doctors thought it was a very	
13			sensible policy; this is clarity. At the same time we	
14			were doing job plans and if doctors wanted to do	
15			private lists, they could go to the Ulster Independent	14:53
16			Clinic or whatever. All of this was in the job plans.	
17			All of this was above board Board and very clear.	
18				
19			If that hadn't have been sorted out, I would have	
20			expected to hear about it because, as you say, a	14:53
21			question mark over probity.	
22	125	Q.	And nobody drew it to your attention?	
23		Α.	No.	
24	126	Q.	A couple of final issues, Dr. Simpson. You were aware	
25			of an issue, or an issue was drawn to your attention,	14:54
26			concerning antibiotics for patients who had indwelling	
27			catheters. If we go to TRU-250625, I think we can see	
28			Dr. Damani. He was a microbiologist; is that right?	

A. Yes. He was the lead clinician, and we made him, in

1			fact, Associate Medical Director at some point then for	
2			infection control. He might have been that at that	
3			stage. So I would have been in touch with and I was	
4			the director responsible for infection prevention and	
5			control, so I would have been in regular contacted with	14:54
6			Nizam.	
7	127	Q.	Yes. He is attaching a letter about antibiotic	
8			prescribing in urology. This, just for the avoidance	
9			of doubt, is distinct from the issue in 2009/2010 about	
10			intravenous fluid management and antibiotic. This is	14:55
11			a separate issue. He's saying:	
12				
13			"I attach a letter which was sent to urology.	
14			Discussed this with urologists and received no reply."	
15				14:55
16			The letter is a letter from 2010. Just scrolling down.	
17			It was addressed to Mr. Young. You can see at the	
18			bottom of the page, copied to Mr. Akhtar and	
19			Mr. O'Brien. Really it was addressing a concern about	
20			empty microbial negativity and the overuse or	14:55
21			inappropriate use of antibiotics.	
22				
23			If we go to your witness statement in this respect,	
24			WIT-25726. At 57.1, you say:	
25				14:56
26			"The only concern raised regarding Mr. O'Brien which	
27			had the potential to impact on Patient Safety was	
28			this", the antimicrobial prescribing for indwelling	
29			catheters by urologists.	

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You go on to explain why that might be a problem.

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Could I ask you this, doctor, the letter or the email from the microbiologist, Dr. Damani, it was a general 14:56 letter. It doesn't appear to have been making any allegation about any specific consultant, let alone Mr. O'Brien. Where you've said the only concern raised concerning Mr. O'Brien which had the potential to impact on Patient Safety, had you some information that 14:57 Mr. O'Brien had a shortcoming in his practice in this respect, or why did you phrase it that way?

14:57

14:58

14:58

I think I was trying to answer the question. Α. says "Please explain why and identify the person", and I knew that the Inquiry was interested in Mr. O'Brien. But the letter from Nizam Damani was about both consultants and junior staff. He had picked it up from Raj, Dr. Raj who was doing the antimicrobial ward rounds, and also the GPs that there was a problem. I think the specific problem in urology was there was always a debate about guidelines, particularly with microbiologists and frontline clinicians. I think what Nizam was complaining about was there was no discussions. He wanted a debate. That's okay, that's what we hoped for. As I think I mentioned, an antimicrobial ward round was quite a new thing, introduced by Dr. Damani. So it is a staff grade, quite brave, going into, if you like, second-guess prescribing habits of doctors, not just in urology but

right across the Trust, to challenge. Our view was,
well, that's okay, we don't have to get absolute

well, that's okay, we don't have to get absolute

adherence to guidelines but we want a discussion at

least. So, I think the letter from Nizam came because

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Raj had felt he wasn't getting feedback or a potential

for discussion.

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I presumed at the end of that that there was then an opening up of discussions because if there hadn't have been, Nizam would have told me because I was meeting

him every week.

12 128 Q. Yes.

13 A. But in a broader sense of guidelines, you know, we were 14 having big problems with venous thromboembolism, VTE, 15 guidelines being different in different parts of the 16 Trust and trying to get everyone to agree on a Trust

approach. This was to try to get everyone to agree on a Trust approach for prescriptions for antibiotics.

We had similar problems with the respiratory physicians

in their antibiotic treatment in community acquired

pneumonia. So, it was a general problem.

22 129 Q. Can I just go back to your answer. Could I ask whether

it would be fair to correct what you said at 57.1. If

there was no particular -- no evidence at all in

relation to Mr. O'Brien's practice, as appears from the 15:00

email it is a general concern that urologists haven't

27 responded to correspondence and hadn't engaged in the

discussion that Mr. Damani wanted. But it wasn't, as

you suggest here, it wasn't a concern regarding Patient

1			Safety and Mr. O'Brien?	
2		Α.	Strictly speaking, that's true. That should be	
3			adjusted regarding I suppose any concern regarding	
4			urology consultants and you know, urology	
5			consultants, because their practice was obviously	15:00
6			determining what the juniors were doing on the ward and	
7			what was in the letters going out to the GPs. So, yes.	
8	130	Q.	One final issue of perhaps low-level concern that	
9			crossed your desk in relation to Mr. O'Brien concerned	
10			his responsiveness to litigation requests. If I could	15:01
11			refer you to TRU-250703. Obviously litigation is one	
12			of the concerns that comes under your job description.	
13			Karen Wasson is the staff member with specific interest	
14			in that area. She is chasing this with Eamon Mackle.	
15				15:0
16			"A number of medical negligence cases where we have	
17			requested information involvement reports from	
18			Mr. O'Brien and have yet to receive a response."	
19				
20			Then I think up the page, you're copied in.	15:02
21				
22			If we go to 250705, just two pages down. Just scroll	
23			down, please. We can see that one of the points she's	
24			making is that Mr. O'Brien had been asked for a report	
25			on 30th August 2012 and the report wasn't received	15:02
26			until 20th January 2014. In isolation, that looks like	
27			a long time; maybe there were complexities around it.	
28			You wrote to Mr. O'Brien, and he wrote back saying that	
29			he was unaware of reneated reminders. This is	

TRU-250706. Did that tardiness in relation to 1 2 responding to litigation requests cause you concern, or 3 was that not untypical of practitioners? It wasn't. I'm not sure that even Mr. O'Brien would 4 Α. 5 have been an outlier. That was a common enough 15:03 6 chase-up that we would have had to do to get responses 7 from consultants with regard to litigation. I think, 8 I suppose, it was an understanding on that; there's a lot of other things going on clinically. It's quite 9 a big job probably to respond to that, to go back and 10 15:04 11 look at notes and make that response. So I'm not sure 12 if he was that much of an outlier compared to others. 13 In that respect. 131 Q. 14 15 As we observed this morning, Dr. Simpson, towards the 15:04 16 start of your tenure as Medical Director, you were, I suppose in the context of Dr. Aminu's case that 17 18 we looked at, you're furrowing your brow and saying, 19 looks like there's a professional clinical governance 20 issuing within urology, and, as you explained this 15:04 morning, you were seeing that in other places as well. 21 22 That was an issue in 2011. Fast forward to 2015 and 23 issues that you think you should have known about, 24 should have been brought to your attention because they 25 were unresolved, weren't making it to you. Does that 15:05 26 suggest perhaps that, at least within urology, the 27 culture of not disseminating, not communicating, not

escalating hadn't really changed that much?

That's quite possible. It's difficult to change

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Α.

culture. I would have seen that, I think, in the context of Craigavon Hospital generally going right back to 1992, when Craigavon was its own Trust of the 17 Trusts, which was never a good idea, separate from the community, separate from Daisy Hill. My instinct, 15:06 both as a consultant starting in 1992 and then Medical Director 2011, was there was that sense of elitism that really might have been partially justified but is not best -- it's not well disposed to, you know, proper clinical governance.

For by MHPS, GMC and so forth, the way to deal with these things at the coal face. Healthy teams keep each other right and they set the right culture. It's not reasonable, you know, to expect any clinician of any stripe to be at their best for 30 years. You know, performance will wax and wane, the team should compensate for that. Where they can't compensate, that's the time to escalate. Teams can't compensate whenever the clinician is not working with them. If that keeps going up the chain, then it is clear that by the time it reaches any medical director, then you know there's a much larger problem.

15:06

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15:07

24 132 Q.252627

I think you maybe say it best -- not to criticises how you are saying it now -- but within your statement in terms of the learning, if we just pull up WIT-25731. You're saying the specific difficulty was and still is to embed clinical governance into everyday clinical practice. This is at 72.5. The objective being is to

Т			get a multidisciplinary rather than uni-disciplinary	
2			working fashion. By creating that, it's more likely	
3			that issues of concern can be addressed at the earliest	
4			possibly opportunity?	
5		Α.	Yes, I think I said it better there, certainly. I've	15:08
6			experienced that. An outlier in a healthy team can be	
7			brought back into line, and that's what you'd expect.	
8			If that can't happen, then the team has to say, well,	
9			we have to do something about this because that poor	
10			performance reflects on all of us. That's where the	15:08
11			problem should be, you know, solved or not solved. If	
12			it's not solved, then it should be escalated.	
13	133	Q.	If I take you to just an earlier part in your	
14			statement. WIT-25729, 67.2. You're saying that:	
15				15:08
16			"Medical oversight and clinical governance has improved	
17			over recent decades. There's now a greater	
18			understanding of its importance by doctors, managers	
19			and healthcare leaders. There has been investment in	
20			medical leadership."	15:09
21				
22			Where do you observe that best? Where have you seen	
23			that? You're out of Craigavon, you're out of the Trust	
24			as a Medical Director for eight years. Where's this	
25			expression of, I suppose optimism or confidence, come	15:09
26			from?	
27		Α.	Well, I did some site visits with RQIA. Not just	
28			mental health, we visited, inspected, the private	
29			hospitals, the hospices, the Children's Hospital, and	

2 3 I think the big change probably, as I mentioned earlier on, the younger consultants back then coming through to 4 5 new appointments, late 2000-2010, had been trained in 15:10 6 this, that they're part of a team, that they're going 7 to be assessed every year to see can they be 8 a consultant and finish the training. Then that carries on. So, that culture has changed. I think it 9 has been slower in some specialities than others. 10 15:10 11 12 In terms of understanding and improvement, you know, 13 the current Medical Director has three Deputy Medical 14 Directors in his own Trust. There have been extra posts created. I think there's a view now about what 15 15:11 16 is the optimum management span of control for a Clinical Director, should it be 20 consultants rather 17 18 than 100. So there's a much more clear view. there's a clearer view that, you know, doctors are 19 20 responsible for Quality Improvement and not just the 15:11 patient in front of them. 21 22 23 There will always be this tension between the needs of 24 the Trust which is we have to serve the population, and 25 the doctor who just sees the patient in front of him. 15.11 That tension will always be there. 26 27 134 You make a point in this paragraph about there will Q. 28 always be a difficulty, particularly at an early stage, 29 to identify and manage concerns about a senior doctor

others. You could see that there was a change.

who is deliberately evasive. Is that intended as a general remark or are you suggesting that Mr. O'Brien was deliberately evasive?

It's difficult for me to say because I've only been Α. reading the transcript since; I haven't had any 15:12 experience of any of the problems that were raised at But I've had other experience with doctors the time. who have been deliberately evasive. Again, certainly within psychiatry, but it's much easier. You know, a consultant is part of a team, a part of a consulting 15:12 team, part of a multidisciplinary team. There's no hiding place, really. Using the calling card of seniority or the hierarchical thing, it's just not there. But, you know, it has to be tackled.

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I think what I'm trying to say there really is what I said earlier on, doctors are not special people, they are people who do a special job. They have all the problems that ordinary and everyday people have, white coat or not.

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Q.

Yes. We know that, I suppose, within four or five months of you vacating the Medical Director's post that Mr. Mackle and Mrs. Trouton approached the new Medical Director, Dr. Wright, and told him about their concerns about Mr. O'Brien's practice. The trigger for that, at 15:13 least from Mrs. Trouton, would appear to be, well, a further concern has come to light about Mr. O'Brien's failure to dictate clinical encounters. But they, for whatever reason, felt it was an appropriate time to

1			approach the Medical Director but ironically you had	
2			never been approached in that way, and one could	
3			probably draw a line between that approach and	
4			eventually the MHPS process commencing in the early	
5			months of 2017.	15:14
6				
7			When you think, knowing all that you know about this	
8			now, do you reproach yourself in any way for the fact	
9			that these issues didn't come your way to be dealt	
10			with, or do you think that in terms of trying to build	15:14
11			culture and build support for the medical leadership	
12			that you did all you could to expose these issues?	
13		Α.	I can't think of anything else I could have done except	
14			being available, which was I was available and	
15			approachable. I was approached and I was available for	15:15
16			other issues that were escalated. Now I think it's	
17			more of a judgment call of what the threshold is and	
18			I think it was too high, whereas in other cases I made	
19			it very clear it should be lower. I find it hard to	
20			understand what happened. I just	15:15
21	136	Q.	Okay. Thank you very much for your evidence. The	
22			Panel may have some questions for you.	
23			CHAIR: Thank you, Dr. Simpson. I'm going to hand you	
24			over, first of all, to Mr. Hanbury, who will have some	
25			questions.	15:15
26				
27			THE WITNESS WAS QUESTIONED BY THE INQUIRY PANEL AS	
28			FOLLOWS:	

2 very clear. I just have a few random, diverse questions for you in no particular order. 3 4 Job planning. You mentioned surgeons may be more 137 0. 5 something than physicians; maybe I am misquoting you. 15:16 6 Do you have a theory for that? We usually quite like 7 a regular job plan. 8 Well, I made a contrast really with -- we had issues Α. with physicians as well -- no, I made a contrast with 9 the anaesthetists because I thought the best way to 10 15:16 11 approach this is let's get fair play in the team; this 12 isn't just the Trust wanting to keep tabs on you. 13 anaesthetists were able to create a team job plan It's easier because they are bite-sized chunks. 14 first. They knew what their demand was, they knew what their 15 15:16 16 capacity was and they could then redivide the team plan 17 job plan into individual job plans. 18 19 what could I say about surgeons. You're a surgeon, 20 I presume? 15:16

MR. HANBURY: Thank you for your evidence, Dr. Simpson,

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Q.

22 comments about team job plans, that's not something, I 23 think, the urologists ever who were asked to deal with 24 Do you think that was a missed opportunity? did. 25 I think, you know, the surgeons work alongside Α. 15 · 17 26 the anaesthetists, they would have been well aware of 27 the progress that that particular MD, Charlie 28 McAllister, had made. I think, like any change, if you

Okay, I'll let that go. But just to go on from your

are working with a team of people, it is easier than if

you are working with each individual as you go along.

I think maybe that's where things fell down. Trying to

deal with a one-to-one job plan with 25, 30 people,

that's going to take time.

15:17

5 139 Q. Okay.

6 You can get into the trenches -- I mean, one of the Α. 7 things, and we discussed this quite regularly with the 8 Chief Executive, we had a round table meeting quite regularly -- the general view was don't be getting into 9 the trenches with a doctor. If they say 13 PAs and you 15:18 10 11 say 12.5, you know, go with that but it's going to be 12 reviewed next year. So I think that would have been my 13 advice. And my approach is get the baseline done even 14 if you don't completely agree with it, and review year 15 on year on, year on. What I would have done, 15:18 16 certainly in psychiatry, is that I would have made it 17 clear that everyone knew what everyone else's PAs were. 18 whether that was legal or not, I don't know. 19 was, look, we all have to work together on this and 20 I want to ensure fair play to all of you. 15:18 individual job plans created in psychiatry but there 21 22 was that team approach. If you've got a healthy team 23 to work with to start with, you know, you're going to 24 make progress. If the surgeons don't see themselves as 25 a team, which I don't think they did, fair enough, then 15:18 26 you're going to make slow progress dealing with them 27 individually.

28 140 Q. Thank you.

1 Moving on, I wanted to ask you about your observation 2 about waiting list initiative activity being done 3 during the working week. What was your implication there because most of the surgeons were on 12 or so PAs 4 5 at least, presumably they were being paid for every 15:19 6 session anyway? What was the implication to your 7 observation? 8 If they justified they were doing something at weekends Α. or whatever, but the problem is I didn't know, we 9 didn't have a record. The auditors were guite within 10 15:19 11 their rights to say if you don't know exactly where 12 these sessions are, day, evenings, weekends, how can 13 you know when the waiting list initiatives are done out 14 of hours or not. 15 141 Another question going on from that. If you have Q. 15:19 16 a clinician who is struggling with admin in other parts of their activities but also doing a lot of waiting 17 18 list initiatives, should that raise a red flag?

20 142 Q. Yes, okay.

21 A. The basics have to be done first.

22 143 Q. Okay.

Α.

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A. At the same time, I witnessed a lot of pressure from senior management to get these extra sessions done and get the waiting list down. That was a big priority.

It would certainly raise a question as to why.

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15:20

26 144 Q. So there may have been pressure for performance?

27 A. Oh, undoubtably. Undoubtably, yes.

28 145 Q. You're relaunch of the old-fashioned
29 morbidity/mortality to a patient's safety was

- 1 interesting. Was there really a half-day type idea 2 where clinicians are freed up? We're very familiar in Here, was there a big pushback for loss of 3 activity from either the Board or --4
- 5 Not really. The pushback was getting everyone's Α. 15:21 I think there was a rolling audit diaries to coincide. 6 7 day, I think, in surgery already. We just thought we'd 8 So there was some huffing and puffing in certain areas but everyone came along to it eventually. 9

15.21

15:21

- So it wasn't a big problem? 10 146 Q.
- 11 We got over it. Α.

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- 12 The standards and guidelines are interesting. 147 Ο. 13 are so many, aren't there, and I think every hospital 14 struggles with that. But if something important comes 15 along, for example prostate state cancer management for 15:21 16 urologists, was there a mechanism that the AMDs or 17 someone you appointed would chase up, do a sort of gap 18 analysis or some other mechanism to see how 19 a department was doing compared to a standard?
 - when we got standards in, we would appoint a change Α. lead, but that was very much a volunteer and we needed someone with that particular expertise who would be the champion for the change and lead it through. was a process to implement standards and guidelines. I don't think we were sophisticated enough to follow up 15:22 the adherence, that I can remember. I know that process of tracking standards and guidelines was new in I can't claim total credit for it. my time. There was Margaret Marshall and Anne Brennan, they were a lot of

1			people involved in that, but we didn't have any	
2			tracking mechanism in 2011. That was my main concern	
3			first of all. Standards and guidelines were coming in	
4			from the CMO's Office, from NICE, from all sorts of	
5			different directions and not through one single point.	15:22
6			All the Trusts then agreed it should come through the	
7			Chief Executive's office and disseminate down and then	
8			track. I don't think we were sophisticated enough to	
9			audit the adherence.	
10	148	Q.	Thank you for your honesty there.	15:23
11				
12			Recruitment, we heard from a lot of witnesses, has been	
13			a big problem; certainly urologists. Are there any	
14			magic fixes there? What are your comments in general	
15			terms?	15:23
16		Α.	The smaller specialties in Northern Ireland are always	
17			difficult because there's a smaller pool. Literally	
18			you could probably be a direct correlation to	
19			difficulties in recruitment to distance from Belfast,	
20			as simple as that. So we had problems but the	15:23
21			Western Trust had bigger problems. The	
22			Southeastern Trust, being part of Belfast almost, you	
23			know, Dundonald, easily commuting distance, would have	
24			less problems. We had difficulties but we knew	
25			we weren't in as much difficulty as the Western Trust.	15:24
26	149	Q.	Thank you. Two more short ones.	
27				
28			One about the saline TURP and, in general terms, the	

equipment of new equipment when new, safer techniques

come along. In general it seems to have taken some

Trusts a long time to adopt something that the rest of

departments across Northern Ireland adopted fairly

soon. There may be a few reasons for that. Purchase

of the equipment seemed to be a big problem. Do

you have any comments there?

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A. I think that was after my time. I'm not really sure what happened about that. But as I said in my witness statement, you know, we were early adopters for other guidelines. The Belfast Trust, I saw that witnessed. But where the other three Trusts -- if we're going to be compared to anyone we should be compared to Southeastern, Western Or Northern, with a smaller complement of staff. When you look at that case, and it was a big case that the Coroner drew attention to, largely I think because if the Coroner hadn't dealt with it, we may never have heard about it if it hadn't been a death. So he made a big splash with it, as

he should have done.

The issue, on my reading of it, was more about adherence to WHO guidelines with regards to Patient Safety huddle, and WHO checklist, team working, and measurement of fluid in/fluid out, and intraoperative sodium measurement. Charlie McAllister, Lead for Anaesthetics, was very sharply on to that and was able to given assurance of safety until the switch was made from glycine to saline.

29 150 Q. Just one more, if I may. The Urology Department had

1			a lot of problems with quoracy of their	
2			multidisciplinary meetings, particularly with radiology	
3			and oncology. Did they ever come to you for help to	
4			try to negotiate?	
5		Α.	No. I only heard about that through reading the	15:26
6			transcripts.	
7	151	Q.	So that never filtered up to you, that particular	
8			problem?	
9		Α.	No.	
10			CHAIR: Thank you.	15:26
11				
12			Dr. Swart.	
13			DR. SWART: Thank you for your evidence. I recognise	
14			many of your struggles as a previous Medical Director	
15			myself, so my comments are in that light, really.	15:26
16	152	Q.	I'm interested in where the directives from on high, so	
17			from the DH, came in terms of quality. Most	
18			specifically, in 2011 there was a document called	
19			Quality 2020 produced by the Public Health Authority	
20			and it has lots of objectives in it. One of the	15:27
21			objectives was that every service should have,	
22			essentially, a quality score card and that quality and	
23			safety should be the top of every Board and management	
24			meeting's agenda. Was that brought to your attention	
25			frequently? Did you succeed in any of that? Because	15:27
26			I can't see quality score card certainly, and I can't	
27			see quality and safety at the top of the Board either.	
28			I might be wrong. What was your perspective?	
29		Α.	Yes, I remember that initiative from the Public Health	

1 Agency. That would have been -- I've forgotten the 2 doctor's name. All the Medical Directors would have been brought to that. What they tried to do, not 3 unreasonably, was to get Quality Improvement projects 4 5 together and sort of change leaders, whatever. 15:28 I criticised it at the time. A very good initiative 6 7 but my view was it was very much a top-down approach 8 rather than getting out amongst the frontline teams. 9 At the same time, the Board did have a Patient Safety 10 15:28 11 agency -- I forgot the actual title -- who did do that 12 and tried to build from the ground up. But the sort of 13 global let's have Quality as our priority, it never 14 really --15 153 In England, for example every Board meeting generally Q. 15:28 16 would start, for example, with a report from the Medical Director with a quality score card. 17 18 you ever talk about that at Board level? 19 Α. No. 20 154 Q. No. 15:28 I mean, I did suggest early on, 2011, that we should 21 Α. 22 have, as Trusts in England had, an overarching quality 23 report taking into account all of that. I know again 24 people agreed with me, and there was an attempt to get 25 that off the ground from Paula Clark, Director of 15:29 Planning, but it didn't really happen. 26 27 155 Q. It's not that easy to do, of course, for a variety of But in your role on the Board as Medical 28 reasons.

Director, were you given the job of educating the Board

in terms of how to look at data with respect to
Quality, or ensuring that the Finance Director
understood the Quality agenda? Did you have that remit
or did you feel you were fighting with the other
directors about that?

A. The problem I had with the Board was just the amount of

A. The problem I had with the Board was just the amount of information that was delivered to the Board. I think they struggled to interrogate all of the information.

What I tried to do -- I mean, you know, Board papers before IT were at least a foot high. You have

non-executives, myself and others. Most of those papers were about activity levels and financial, you know, management as such. There was no coherent approach to that.

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15:30

As I said earlier on, I think I would really have liked a medic to be one of the nonexecutive directors, to, if you like -- not just me, put the Trust on the spot and say what are you did about Quality; where is this report; I want to see that. But I think the

15:30 non-executives were overwhelmed with the detail of

22 process.23 156 Q. One exam

One example I would say would be with respect to cancer, where there's a lot of information about ministerial targets, even in the latterly constructed performance meetings, but no information on precise compliance with peer-reviewed standards, which is quite a simple thing. Do you think the Board had any awareness of that or were they just overwhelmed because

- of the breadth and depth of the --
- 2 A. The Trust Board?
- 3 157 Q. Yes.
- 4 A. No. I think -- yes, I mean, I think they went with the

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- flow, understandably, which was about activity and
- 6 financial management. There were maybe discussions
- 7 but, you know, a typical Board meeting, at least a half
- 8 day, if not a whole day, and the professional directors
- 9 brought in at the end, any comments.
- 10 158 Q. Did you ever have the really barn door discussion of
- are we going to be shot for the money or shot for
- 12 Patient Safety; what matters more to the Board?
- 13 A. Well, that Board meeting --
- 14 159 Q. Was that the closest you got to it, that one?
- 15 A. Yes. Well, there was another big argument over closing 15:31
- an infection control overspill ward. That was hot and
- heavy. It actually came to a vote at the Trust Board
- because I completely disagreed with its closure.
- 19 Again, it was closed because they wanted to open extra
- 20 beds for winter pressures. I was saying yes, but if we 15:32
- 21 have to close a ward because of C Diff or more
- likely Norovirus, you're losing capacity anyway. That
- was a hot and heavy debate.
- 24 160 Q. But Mid Staffs, for example, those lessons are
- 25 well-publicised and the key thing was money over
- quality. How aware was the Board of that?
- 27 A. I'm not sure.
- 28 161 Q. Okay. I'll move on from that.
- 29 A. Probably the best place for those discussions were the

Board development days and so on, where we would have had more of a discussion. I think it would have been better if we had had three executive professional directors, social work, medicine, nursing, as opposed to just me because everyone else is focused on activity.

- 7 162 Q. It is a big remit for one person.
- A. I think the balance of power, shall we say, might have been tipped differently. I think the Trust, if I'm right, because I didn't know but I was looking through the evidence, after I left, at some point or other they did create an Executive Director of Nursing, which I think is a big step forward.

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- 14 163 Q. On a slightly different tack, there's quite a lot about 15 job planning in our various bits of evidence; it's 16 a big issue for most Trusts. My experience of job 17 planning is that there is an opportunity to put 18 objectives into job plans and team job plans in terms 19 of standards to be achieved, but I can't see that 20 featuring in the job plans we've seen here. that? Why was there no inclusion, or was it simply 21 22 thought that it would be added later? Do you have any 23 perspective?
- A. Yes, I think it was that that would be a name. Just getting the basics done in terms of the baseline job planning was a massive effort and very, very slow.
 Using job planning in a more proactive sense like that, perhaps it did come to that after I left but we hadn't got that far in 2014/'15.

we also heard evidence from people in various roles, Q. I'm thinking particularly of the clinical lead role now where there was a statement there was no job description, no formal development for clinician leads; there seemed to be a rather confused understanding of the role of clinical governance of any such role. that surprise you?

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A. No, I think I would be very sympathetic to lead clinician. In a medical management structure, medical leadership structure, that's quite thin on the ground; well meant when it was first developed. But when that's thin on the ground, I think there's an awful lot expected of the lead clinician when they are trying to help. My view of the lead clinicians was that they're trying to help us. I wouldn't have been expecting too much of them. I also thought that we should be going easy on the lead clinicians because I wanted them to apply for clinical director posts; I wanted them as a sort of introduction to medical leadership.

20 Again with the whole pressure of activity and so forth,

I had great sympathy for anyone who was a lead clinician.

24 165 Q. How should that be fixed because they need time, they
25 need development, they need guidance? It's a hard job. 15:35

A. I wonder should we have them really, because I think you are better off as a clinical director. When I was doing the psychiatry job MD, I had two clinical directors. They had sessions to work with me, they

knew what they were doing, they had the responsibility, they had paid responsibility.

3

I suppose you're thinking about urology. Perhaps in 4 5 a subspecialty where the Clinical Director has a number 15:36 of subspecialities, they may want a lead clinician in 6 7 that subspeciality, but I would have thought of that 8 more in terms of advice about specifics of that specialist as opposed to taking a lot of 9 responsibility. I don't think there was a job 10 15:36 11 description.

- 12 166 Q. Would you accept that maybe there was a little lack of
 13 clarity as to whose job it was to raise issues,
 14 clinical issues on the ground in that scenario where
 15 we all have a responsibility as doctors to raise issues 15:36
 16 anyway? There does appear to have been a lack of
 17 clarity.
- 18 A. I think that's fair enough.
- 19 167 Is any of that responsible for the fact that things Q. 20 weren't escalated? We've heard things about hierarchy, 21 deference, blinded by people's seniority. We've heard 22 the operational management saying that's a medical 23 manager's job and the medical manager saying that's an 24 operational manager's job. How much of that confusion 25 was evident to you at the time you were in post?

15:37

- 26 A. Not within urology, I didn't pick up on that.
- 27 168 Q. Just generally, I mean.
- A. Generally, as I say there were a significant number -a significant stream of doctors were escalated to me.

1 169 Q. So you wouldn't have described that as an issue?

A. Yes. I remember one particular issue, without going into too much detail, of a consultant who was -
I think I mentioned it earlier, actually -- there was concerns about him bullying, or her, let's say,

6 juniors. There was a reluctance to bring that forward;

does this meet the threshold. I was being told that

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informally, and I remember it. In fact it was one of

9 the things that Paddy Loughran passed on to me, that

you need to deal with this, John. It did need a bit of 15:38

encouragement into the system to say, look, you need to

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15:38

bring this forward. All I can think of is that

everyone seems to think it is the nuclear option; from

in my perspective, I was thinking can I fix this.

15 170 Q. You seem to be a fan of MHPS; would that be correct?

15:38

Most people seem to complain about it.

A. Well, I had heard about it. As it was described to me by Kieran Donaghy, HR Director, and Zoë Parks, Malcolm Clegg, very experienced people, were saying no other profession has this luxury, was their view. It was written by the BMA, and it was to solve that problem of doctors being put on gardening leave. We had to work out how to use it, which we did. I think we had a good team, was the point really, to know how to use it.

25 171 Q. If you had to change it, what would you change in MHPS? 15:39

26 A. It only occurred to me recently, just looking through

all the -- what's the word? -- the transcripts, that where it worked well, and I think where it didn't work well reading through the one led by Dr. Chada, was it

1 became very confrontational very early on. What 2 doctors need to know is that that's the wrong approach. 3 what I experienced with the BMA and with the Hospital Consultants Association was a negotiating type 4 5 approach. You can't really tell a doctor, by the way, 6 the person you bring into an MHPS has to be an 7 experienced negotiator from the union, but it should be 8 someone who has those skills. I think we should be saying that to them; not just anyone. To get the pest 9 out of the system, you need someone who is prepared to 10 15:39 11 negotiate on your behalf, who can liaise with the Trust, who can liaise with NCAS and come to 12 13 a negotiated solution. Because we did do that. 14 172 Q. Going back to the directors that you got as medical 15 director about Quality, where did that come from? 15:40 Medical Director, you are the guardian of quality 16 safety generally on the Board. Who in the Department 17 18 of Health contacted you with key matters that you 19 needed to bring to the Board's attention, or key 20 matters that needed to be brought into commissioning 15:40 frameworks or anything of that nature? 21 22 well, a letter from the CMO is the one that you look at Α. 23 very --24 Did you get many of those? 173 Q. 25 Not many but there were -- there could have been five Α. 15:40 or 10 a year. So, I mean one of the big ones was 26 27 December, Christmas Eve 2011, that there had been baby deaths unaccounted for, potentially contamination of 28 water supplies. I couldn't remember the actual letter 29

- but that was the CMO. When the CMO sends you a letter, you pay attention.
- 3 174 Q. Was it your experience that a letter like that goes to 4 you for action as Medical Director, and that it is also 5 brought into the commissioning discussions?

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- A. Yes. A letter such as that goes to the PHA, goes to the Board, goes to all the chief executives as well as the medical directors, yes.
- 9 175 Q. And to the Health and Social Care Board, or now the SPPG.
- 11 A. Yes. That would be Karen Harper would have been the --
- 12 176 Q. So they would have all been aware of that?
- 13 A. Oh, yes.
- DR. SWART: That's all from me.
- 15 CHAIR: Just a couple of things from me.
- 16 177 Q. We've heard from, I can't remember now which witness,
 17 but basically with the drive to meet targets, that was
 18 where the focus was, and you've sort of confirmed that
 19 today. Is it fair to say that Quality got lost and the
 20 Quality metrics and the need for Quality got lost in
 21 the need to meet targets?
- 22 In general, I would say to me it felt it was submerged. Α. 23 It was meant to be there, everyone agreed it was the 24 right thing to do but it was always 'but we've got this other thing to do first'. I mean, the reform of M&M 25 26 into a Patient Safety system, I would consider that 27 a big achievement. That was exhausting. No one told 28 me to do it, no one particularly helped me with it 29 except, you know, Anne Brennan, Stephen Wallace and

1 a few others.

2 178 Q. I'm thinking more now at Board level. Because the
3 focus was so constantly on performance, do you think
4 that the whole issue of quality of service was lost?
5 The consideration of it was lost at Board level?

A. It was put on the long finger, I suppose, is the better term. That's good when we get round to it. I mean the simple things were infection control, because that was the one area where I had a lot of control over. So, you know, introducing bare below the elbows, the proper isolation of patients, changing behaviours, doctors not have dangly things hanging over patients and so on, proper insertion and checking of IV lines, we did get good engagement with that. We had a team of infection control nurses, they had the imprimatur of the Medical is:43

and we also had the ability to audit compliance.

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15:43

small ways in very obvious things like that, because if you don't do that, you're going to get a C. diff outbreak or a Norovirus outbreak, or you're going to get wound infections -- sorry, not wound infections but

So, there were certain wins.

We were, and I say we, we had infection control nurses doing audits. At one stage we actually brought in PPI, 15:44 Personal and Public Involvement. I don't know if we got round to it but we had two people from the community offering to help us with the audits. To me, that was a good success, where you can actually make

IV line infections.

changes but it takes quite a bit of an effort. 1

2 It took effort but perhaps not money? 179 Q.

> You do need resource. As I said earlier on, there was Α. an awful lot of arguments about money. You can get into the trenches over this. The arguments should be 15:44 about capacity and demand. As I say, capacity should be never running at 100 percent and then you can do So, the argument augers back from central government is we're putting money in, but you have to measure demand which was increasing. Our capacity was 15 · 45 being squeezed in terms of efficiency saving, so the mismatch. You had great sympathy for frontline staff on a ward, a ward sister, and the pressures they were under.

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Even small things like, you know, cutting back on the hours of a ward clerk who should be taking, you know, administrative tasks off the ward sister was a false economy. There were pressures coming from everywhere. I was very aware of that more in infection control than 15:45 anywhere, more than any other things, because it is a very direct, obvious thing that you can measure and People did work with us. In fact, at one point we were the highest performing Trust in the UK both with regards to C. diff infections regarding

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peripheral lines. So, I can't be too hard about them,

27 they did work with us when they could.

You talked about trying to change the culture and how 28 180 Q. 29 that is slow to happen. I just wondered whether there

1			was any correlation between attempting to change the	
2			culture and the budget constraints?	
3		Α.	Yes. I mean, looking back, the progress that we did	
4			make, the things that needed to be done with investing	
5			in management, clinical management being	15:4
6			multidisciplinary, all the papers that I had	
7			disseminated from the King's Fund, if austerity had not	
8			hit us in 2012/'13, I think we would have solved those	
9			problems because we were starting to solve them. As	
10			I said earlier on, no one really disagreed with me.	15:4
11	181	Q.	But they just didn't have the budget to meet it?	
12		Α.	The budget and the stress. I mean, people were	
13			stressed to keep up with the demand at all levels. As	
14			I said earlier on, particular sympathy for middle	
15			managers because they were asked to do the impossible.	15:4
16	182	Q.	Just one final point. Mr. Wolfe drew your attention to	
17			some emails about the Urology Department and the	
18			problems that there were. There was a urology meeting	
19			and a minute of a meeting about the Urology Department.	
20				15:4
21			Your predecessor, he was at that meeting, he appeared	
22			to know about those issues; yet you followed him around	
23			but you didn't, might I suggest, get a full hand-over	
24			from him. Would that be fair?	
25		Α.	No. He didn't mention urology but there were plenty of	15:4
26			other things he mentioned to me. It would have been	
27			good if he had been able to had been allowed to stay	
28			on. My suggestion was about six months, maybe a half	

day a week.

1	183	Q.	I suppose the corollary of that is when you left and	
2			Mr. Wright came in, I think, as your replacement, what	
3			kind of hand-over did you give to him about the issues?	
4		Α.	We met quite a few times. I think he was quite happy	
5			with what I can't remember any specifics but there	15:48
6			was a few meetings possibly could have been done better	
7			but, as I alluded to earlier on, I was burnt out at	
8			that stage, I needed to get away. I stepped out of the	
9			Health Service and the Southern Trust totally.	
10			CHAIR: Thank you very much, Dr. Simpson. That	15:48
11			concludes your evidence.	
12				
13			I think we're going to take a short break, Mr. Wolfe.	
14			I know you wanted to try and start the next witness	
15			this afternoon. Is that still in hand?	15:48
16			MR. WOLFE KC: I wonder could we just step through the	
17			preliminaries with him, get him sworn, prove a few	
18			things, check the tech is working okay.	
19			CHAIR: That's fair enough. We'll take a break now	
20			until 4.05 and then have a short session after that.	15:49
21				
22			THE INQUIRY BRIEFLY ADJOURNED AND RESUMED AS FOLLOWS:	
23				
24			CHAIR: Thank you, everyone.	
25			MR. WOLFE KC: Good afternoon, Panel. Your witness	16:02
26			this afternoon, at least for a short period of time,	
27			Chair, is Prof. Roger Kirby. I understand he proposes	
28			to be affirmed.	

Т			RUGER KIRBY, HAVING BEEN AFFIRMED, WAS EXAMINED BY	
2			MR. WOLFE KC AS FOLLOWS:	
3				
4	184	Q.	MR. WOLFE KC: Good afternoon, Prof. Kirby. Martin	
5			Wolfe speaking. We consulted last Friday, if you	16:0
6			recall.	
7		Α.	I do. Thank you.	
8	185	Q.	Apologies for keeping you waiting. It has been a long	
9			day already for you, no doubt. I understand you have	
10			an important engagement tonight so we don't propose to	16:0
11			sit for much longer than 15 or 20 minutes, and	
12			hopefully shorter than that, so that you can be on your	
13			way. Just simply to introduce ourselves and maybe deal	
14			with some preliminaries.	
15				16:0
16			You can hear me okay?	
17		Α.	Loud and clear, yes. Thank you.	
18	186	Q.	Let me just check that you have in front of you a hard	
19			copy, a paper copy, of the witness disclosure bundle.	
20		Α.	I do, yes. Right in front of me here, yes.	16:0
21	187	Q.	When I refer to bundle number page 457, let's see if	
22			I can bring you to that.	
23		Α.	I have to get it on my other computer here so give me a	
24			little minute.	
25	188	Q.	We'll have that up on the screen here. It's AOB-42537.	16:0
26		Α.	I need a little minute to get back to that.	
27	189	Q.	An easier way of saying that is it's your medical	
28			report concerning Patient Or Service User A?	
29		Α.	Yes, I've got that. I've got a paper copy of it and	

- 1 I'll get it on my screen as well. I have that.
- 2 190 Q. When we get going tomorrow, we'll try and move through
- this kind of transaction as efficiently as possible.
- 4 Maybe what I will do is call out what we call the Bates

16:05

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16:06

- 5 reference number for the purposes of getting the
- 6 document up on the screen in the chamber here, and
- 7 I will also give you the standard page number.
- 8 A. Right.
- 9 191 Q. You may be able to follow that.
- 16:05
- 11 You, Prof. Kirby, have produced nine medical reports --
- 12 A. Yes.
- 13 192 Q. -- in respect of the nine series Serious Adverse
- 14 Incident review reports which were produced for or on
- behalf of the Southern Trust in respect of cases in
- 16 which Mr. Aidan O'Brien had some involvement. Isn't
- 17 that correct?
- 18 A. That is correct.
- 19 193 Q. What I'm going to ask you to do is -- this is obviously
- the first of those reports. As I've said, there are
- 21 nine. Do you wish to adopt those reports as part of
- 22 your evidence to the Inquiry?
- 23 A. Yes, I do.
- 24 194 Q. We've received no indication that you wish to amend any
- of them so are you content that they stand as an
- accurate account of the opinions that you hold in
- 27 respect of those cases?
- 28 A. Yes.
- 29 195 Q. I won't, as I say, bring you through all nine of them

Τ			but the answers you supply applies to all nine of them;	
2			is that correct?	
3		Α.	That is correct.	
4	196	Q.	We can see, just by way of illustration on the first	
5			page of this report, a list of the documents provided	16:07
6			to you and which you have relied upon in formulating	
7			this report. Obviously there's sometimes a different	
8			and overlapping set of reports attached to each of the	
9			reports?	
10		Α.	Yes.	16:07
11	197	Q.	Is it fair to say this is a comprehensive statement of	
12			the material that you took into account?	
13		Α.	Yes, it is. Although I have had some additional	
14			material since, I don't think it materially changes my	
15			view on any of these nine cases.	16:08
16	198	Q.	Yes.	
17				
18			Just to explain how you came into the position of	
19			drafting these reports and becoming involved in this	
20			exercise, you received instructions from Tughans	16:08
21			Solicitors of Belfast; is that right?	
22		Α.	That is right, yes. About a year ago; something like	
23			that.	
24	199	Q.	Do you consider that you are offering expert opinion in	
25			respect of those matters having regard to your	16:08
26			experience and qualifications?	
27		Α.	Yes, I do.	
28	200	Q.	Just something about your expertise. Kindly, I think	
29			yesterday, you provided us with a curriculum vitae. We	

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1
              can bring that up on the screen. It's AOB-42642.
                                                                    I am
              not sure if you have a paper copy alongside you.
 2
              have never before read a CV amounting to 39 pages; I'm
 3
              sure it reflects a very busy life.
 4
 5
              I apologise for that.
         Α.
                                                                         16:09
 6
    201
         Ο.
              No apology required.
 7
 8
              I suppose just to pick up on some of the highlights,
              you are currently President of the Royal Society of
 9
              Medicine: is that correct?
10
                                                                         16:10
11
              That is correct.
         Α.
12
              Your professional life. If we could scroll up, please.
    202
         0.
13
              The format of this is personal details and education.
14
              You won't see this unless you have a paper copy,
15
              professor. We can see your professional qualifications 16:10
16
              and then your appointments. It is the case, is it not,
17
              that your first consultant urologist post was at
18
              St Bartholomew`s Hospital in April '97?
19
              Correct.
         Α.
20
    203
              Then you moved from there to St George's from
         0.
                                                                         16:10
21
              April 1995 to April 2004?
22
              Correct.
         Α.
23
              With that post, you were also Director of Postgraduate
    204
         Q.
24
              Medical Education?
25
         Α.
              Correct.
                                                                         16:11
26
    205
              Then Professor of Urology at St George's
         Ο.
27
              from November 2001?
28
              Correct.
         Α.
29
    206
              Moving then to establish the Prostate Centre --
         Q.
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- 1 A. Correct.
- 2 207 Q. -- in London in July 2005?
- 3 A. Yes.
- 4 208 Q. Is that a private facility or an independent sector

16:11

16:12

16:12

- facility focusing on prostate disease?
- 6 A. It was.
- 7 209 Q. Is that a concern that you established?
- 8 A. Yes.
- 9 210 Q. And you were Medical Director?
- 10 A. Correct.
- 11 211 Q. You stayed in that role until November 2019. Was it at
- that point that you retired from medical practice?
- 13 A. Yes.
- 14 212 Q. We can see from your CV that you have deployed your
- energies in a range of writing initiatives, both books
- and peer-reviewed articles. I think I counted more
- than 300 peer-reviewed articles or books; is that
- 18 right?
- 19 A. Yes.
- 20 213 Q. Your primary interest is in prostatic disease; is that
- 21 correct?
- 22 A. Yes.
- 23 214 Q. In terms of the instructions that you received in order
- to prepare medical reports, are you familiar with the
- 25 standard expert's declaration which is typically signed 16:13
- off when an expert provides a report into our domestic
- 27 courts?
- 28 A. Yes, I'm aware of that.
- 29 215 Q. Are you broadly familiar with the Ikarian Reefer Rules?

1			These are rules that emerged from an English High Court	
2			decision or judgment which form the bedrock for	
3			experts' declarations.	
4		Α.	Yes, I'm aware of that. I have a copy in front of me	
5			here.	16:1
6	216	Q.	Good.	
7				
8			Having regard to those rules and the standard expert	
9			declaration, and in the absence of a declaration from	
10			your report, can you confirm the following for me:	16:1
11			That the evidence that you have provided, both in the	
12			form of a report and the evidence that you will provide	
13			to the Inquiry over the next day or so, is that and	
14			will that be the independent product of you as an	
15			expert uninfluenced by the issues or the exigencies of	16:1
16			these proceedings and those who have instructed you?	
17		Α.	Yes, I can confirm that. That is the case.	
18	217	Q.	Do you, in turn, recognise that your obligations in	
19			giving evidence are primarily to assist the court, and	
20			that this duty overrides any obligation to the party or	16:1
21			parties who have retained you?	
22		Α.	I understand that, yes.	
23	218	Q.	Thank you.	
24				
25			The opinions you've expressed in the nine cases	16:1
26			you have considered, I think it's fair to say, is it	
27			not, that the conclusions that you have reached within	
28			those reports do not raise any significant criticism,	
29			and perhaps no criticism at all, of Mr. O'Brien's	

2 I understand where he's coming from, yes. It wasn't my Α. intention to criticise but to understand why he'd done 3 4 the things he did in regard to those nine patients, 5 yes. 16:16 6 219 Just to be clear, the reports that you provided are for Q. the purposes, primarily, of these proceedings, the 7 proceedings of this Inquiry. They have not been 8 provided for the purposes, for example, of a General 9 Medical Council proceedings or, indeed, for any civil 10 16:17 11 proceedings? 12 No, they have not. I'm aware that we may need to Α. 13 prepare those reports later but at the moment those are not -- these reports that you have are not geared 14 towards the GMC. 15 16:17 16 In terms of your foreknowledge of Mr. O'Brien, before 220 Q. 17 being instructed to provide expert medical opinion in 18 respect of these nine matters, did you know 19 Mr. O'Brien? 20 No, I didn't, no. I've never met him personally. Α. 16:17 I have liaised with him on one Zoom meeting organised 21 22 through Tughans. That's all. 23 was that for the purposes of finalising your opinions? 221 Q. 24 Yes. Α. 25 MR. WOLFE KC: Okay. I think for the purposes of this afternoon, we can park the bus there and let you board 26 27 a bus.

clinical practice?

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We'll tune in again at 10 o'clock in the morning and

Thank you.

Α.

Ο.

Т		noperurry get your evidence compreted tomorrow.
2	Α.	Thank you very much.
3		CHAIR: Thank you, Professor. We'll see you again
4		tomorrow. Thank you.
5		
6		10 o'clock, ladies and gentlemen.
7		
8		THE INQUIRY ADJOURNED TO 10:00 A.M. ON THURSDAY 16TH
9		NOVEMBER 2023
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